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# City of Mission Viejo Voting District Formation

February 8, 2022

Presented to the City Council and public  
at a regularly scheduled meeting of the City Council

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# Acronyms

- Adjusted 2020 data- 2020 Decennial Census P.L. 94-171 Redistricting Data file adjusted to include the redistribution of the incarcerated persons to their last known California address as required by AB 849
- ACS- U.S. Census Bureau American Community Survey
- CA SOS- California Secretary of State
- CDP- Census Designated Place
- CDR- Center for Demographic Research
- CVAP- Citizen Voting Age Population
- P.L. 94-171- Public Law 94-171
- ROV- Registrar of Voters
- SWDB- California Statewide Database

# Pre-2021 Districting Timeline

- 2017: City received letter alleging voting dilution of Hispanics and racially-polarized voting in city elections due to the at-large system, and threatened a lawsuit unless remedies were undertaken to remedy the racially-polarized voting
- 2017: Hired demographer that facilitated districting process through data analysis and public map submission period
  - 2018: Data analysis showed racial/ethnic groups within City had different voting preferences, meaning racially-polarized voting did occur in city elections
    - This does not mean that residents, voters, candidates, council members or staff are racist. It simply means different racial/ethnic groups in the City had voting tendencies for different candidates.
  - 2018: Additional analysis showed mathematically that a Hispanic-majority district could not be created in the City

# Pre-2021 Timeline (continued)

- 2017-2018: Overwhelming feedback from public was that they preferred to keep at-large voting
- 2018-2021: City tabled change to by-district elections and instead chose to pursue ranked-choice voting or cumulative voting
  - Alternate voting methods were pursued with then-California Secretary of State Alex Padilla; CA SOS response: legislative change was necessary for General Law cities, such as Mission Viejo
  - Determination in 2021 by new CA Secretary of State Shirley N. Weber: General Law cities would not be allowed to utilize ranked-choice voting or cumulative voting methods

# 2021-2022 Timeline

- July 13, 2021: City Council closed session report that city will no longer pursue cumulative or ranked choice voting and will move to district-based voting
- August 24, 2021: City Council meeting City Attorney summary presentation on the Voting District Formation Process
- December 14, 2021: City Council meeting and public hearing on Existing Conditions report with 2020 Census data; release of public participation kit using 2020 Census adjusted population and CVAP data; opening of public map submission period
- January 7, 2022: Hardcopy map submissions due using 2020 Census data
- January 9, 2022: Electronic map submissions due using 2020 Census data
- January 14, 2022: Submitted map packages posted online
- January 25, 2022: City Council meeting and public hearing on proposed district maps; Council-directed revisions to Plan E
- February 8, 2022: City Council meeting and public hearing on proposed maps
- February 22, 2022: City Council meeting and public hearing with possible map selection

# Proposed Sequencing of Elections

- New districts would take effect for 2022 election
- Sequence with existing staggered terms of council members:
  - 2022: Three districts up for election
  - 2024: Two districts up for election
  - Consider grouping as evens and odds to keep track of which districts are up in a given cycle:
    - 1, 3 & 5 in 2022
    - 2 & 4 in 2024

# Redistricting Data & Existing Conditions

- Redistricting datasets adjusted to include incarcerated persons with former addresses within each California county:
  - U.S. Census Bureau 2020 Decennial Census Public Law 94-171 Redistricting Data
  - Citizen Voting Age Population (CVAP) from U.S. Census Bureau American Community Survey 2015-2019 5-Year Estimates
- Required to use the most recent data available, including most recent Decennial Census and CVAP if it is available
- 2020 Adjusted Census Population = 93,760
- Target Council District Population = 18,752

# Districting Criteria

- The districts shall be nearly equal in population
- California law sets forth the following criteria in order of priority:
  - Contiguity
  - Retain geographic integrity of local neighborhoods or local communities of interest by minimizing division
    - A “community of interest” is a population that shares common social or economic interests (e.g., legislative, education, housing)
      - Neighborhoods, special districts, school districts, utility providers
      - Special zones or district sub-areas (entertainment zone, downtown, college, historic)
      - Areas with similar or common interests, issues or socio-economic characteristics
  - Easy to identify
    - Natural or built features: freeways, major roads, rivers, hills, mountains.
  - Compactness of territory

# Additional Legal Requirements

- Federal Voting Rights Act of 1965
  - Maps must comply with Section 2 of the federal Voting Rights Act, which prohibits voting practices that result in a denial or abridgement of the right of any citizen of the United States to vote on account of race or color.
  - A violation of Section 2 is established if, “...based on the totality of circumstances,” the challenged electoral process is “...not equally open to participation by members of a [racial minority group] in that its members have less opportunity than other members of the electorate to participate in the political process and to elect representatives of their choice.”
- Fourteenth Amendment restricts use of race as the “predominant” criterion

# Mission Viejo Districting Plan Proposal Submission Map

# EXAMPLE

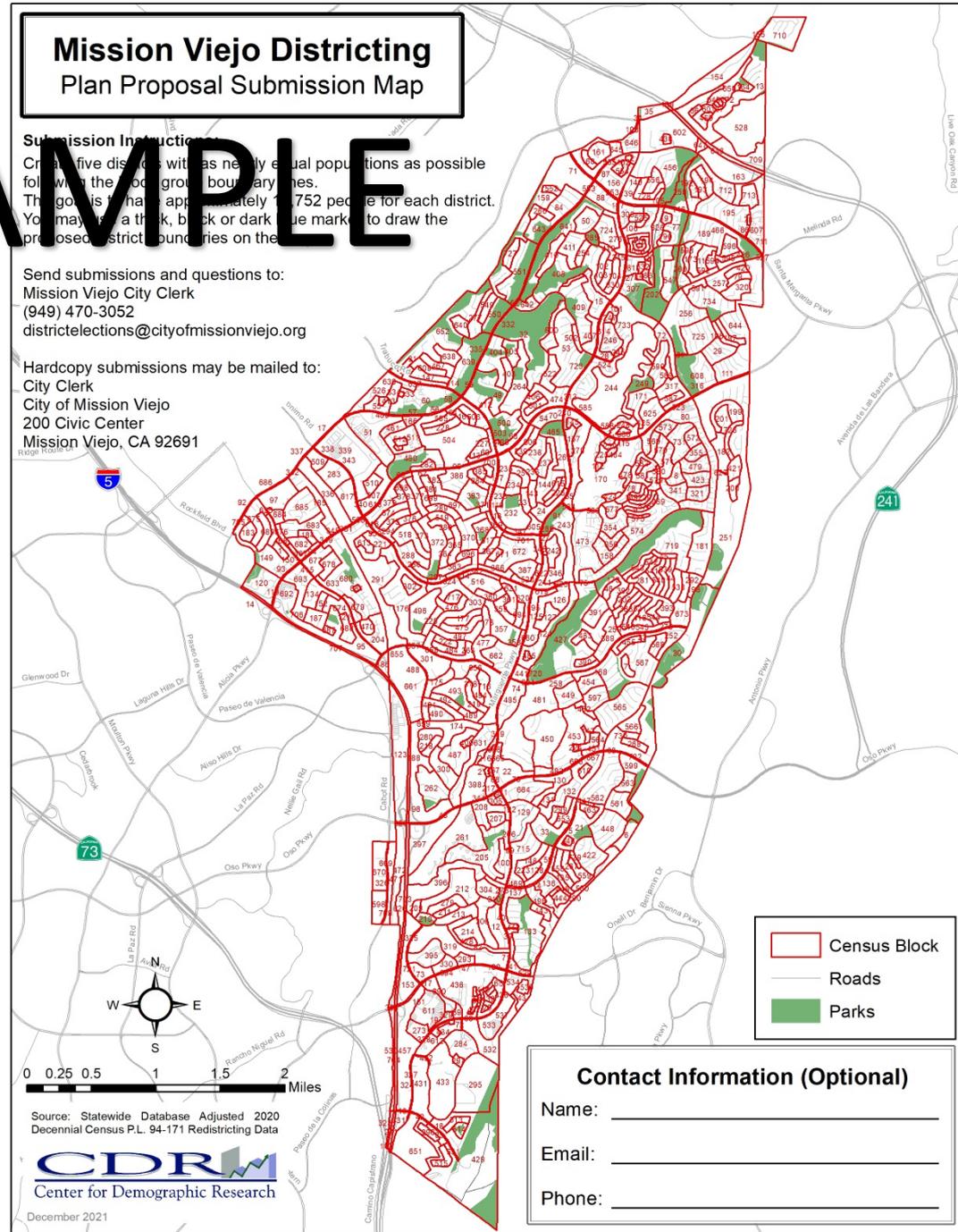
### Submission Instructions

Create five districts with as nearly equal populations as possible following the geographic boundary lines. The goal is to have approximately 752 people for each district. You may use a thick black or dark blue marker to draw the proposed district boundaries on the map.

Send submissions and questions to:  
Mission Viejo City Clerk  
(949) 470-3052  
districtelections@cityofmissionviejo.org

Hardcopy submissions may be mailed to:  
City Clerk  
City of Mission Viejo  
200 Civic Center  
Mission Viejo, CA 92691

2020  
Census  
Blocks:  
734



**Contact Information (Optional)**

Name: \_\_\_\_\_

Email: \_\_\_\_\_

Phone: \_\_\_\_\_

Source: Statewide Database Adjusted 2020 Decennial Census P.L. 94-171 Redistricting Data



December 2021

# EXAMPLE

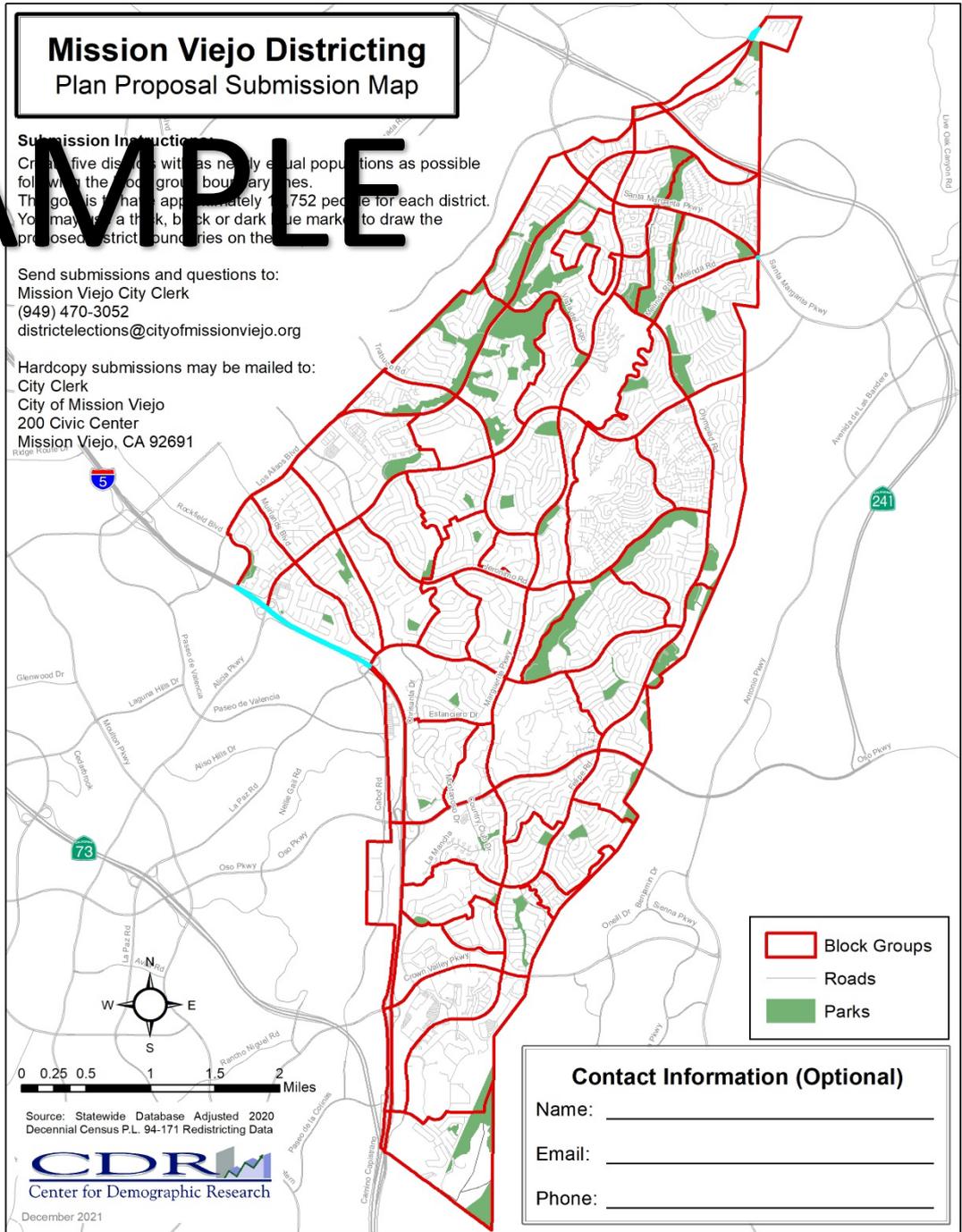
## Mission Viejo Districting Plan Proposal Submission Map

### Submission Instructions

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200 Civic Center  
Mission Viejo, CA 92691



Original 2020  
Census Block  
Groups: 71

5 "slivers" with  
no population

### Contact Information (Optional)

Name: \_\_\_\_\_

Email: \_\_\_\_\_

Phone: \_\_\_\_\_

Source: Statewide Database Adjusted 2020  
Decennial Census P.L. 94-171 Redistricting Data

**CDR**  
Center for Demographic Research

December 2021

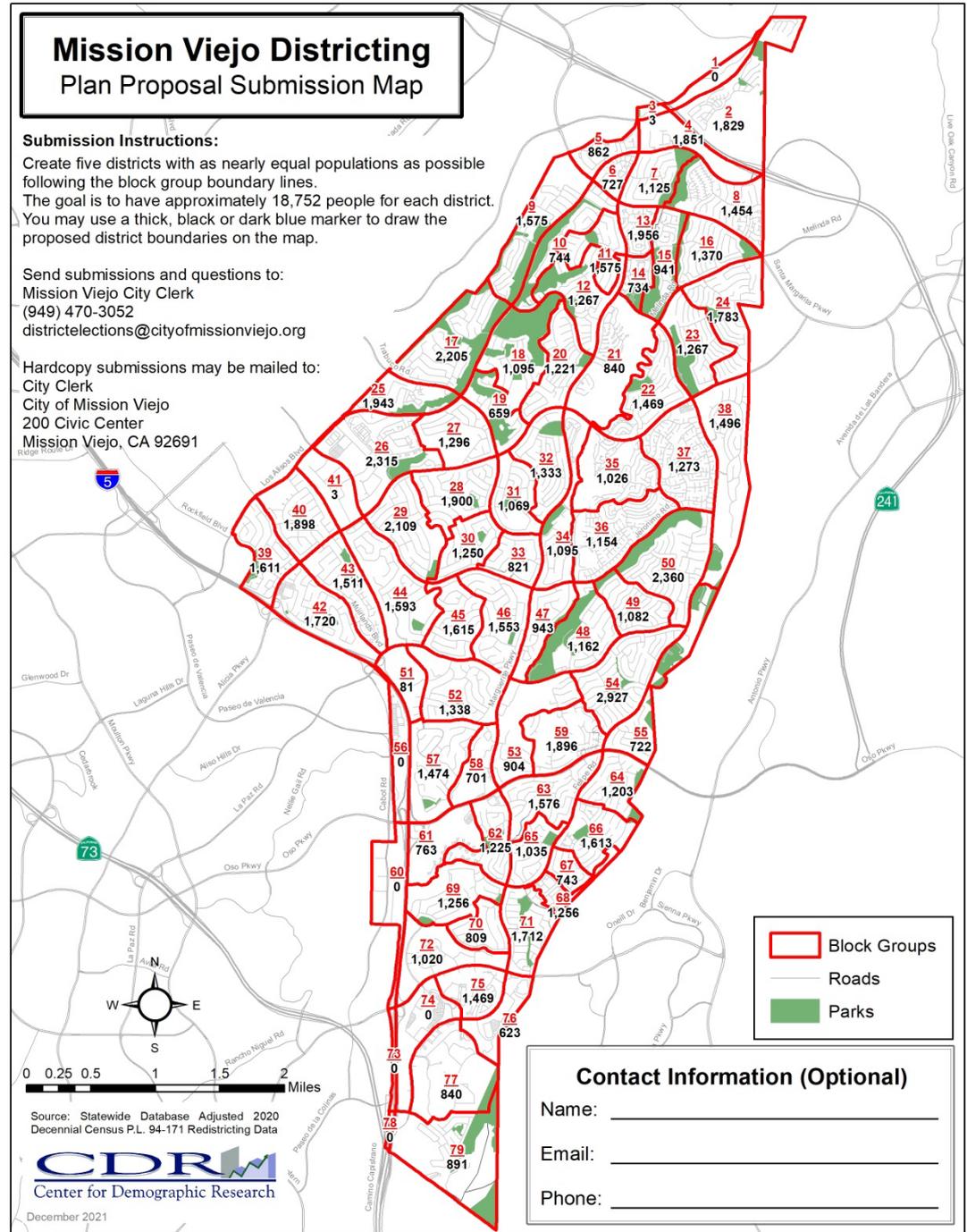
# Mission Viejo Districting Plan Proposal Submission Map

## Submission Instructions:

Create five districts with as nearly equal populations as possible following the block group boundary lines. The goal is to have approximately 18,752 people for each district. You may use a thick, black or dark blue marker to draw the proposed district boundaries on the map.

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Mission Viejo, CA 92691



**Contact Information (Optional)**

Name: \_\_\_\_\_

Email: \_\_\_\_\_

Phone: \_\_\_\_\_

79 revised 2020  
census block  
groups; merging  
5 “slivers” with  
no population to  
adjacent block  
groups

# Summary of Districting Plans

Proposal	Percent Spread	Geography Used	Viable?	Has at least 1 or 2 districts with CVAP share higher than city as a whole?	
				Hispanic/Latino (1+ Districts)	NH Asian (2+ Districts)
Plan A	7.05%	Block group	Yes	Yes	Yes
Plan B	1.13%	Block group	Yes	Yes	Yes
Plan C	2.46%	Block	Yes	Yes	Yes
Plan D	7.87%	Block	Yes	Yes	Yes
Plan E	4.66%	Block	Yes	Yes	Yes
Plan F	6.63%	Block group	Yes	Yes	Yes
Plan E-1	7.83%	Block	Yes	Yes	Yes

<https://cityofmissionviejo.org/departments/city-clerk/districting-maps>

# City of Mission Viejo Redistricting Data by Race/Ethnicity

Race/Ethnicity	2020 Census Adjusted Population	2020 Census Adjusted Population 18 & Over	2015-2019 Adjusted Citizen Voting Age Population
Hispanic or Latino of any Race	19.2%	17.2%	14.0%
Non-Hispanic White	61.7%	64.5%	71.0%
Non-Hispanic Black or African-American	1.2%	1.3%	1.3%
Non-Hispanic American Indian or Alaska Native	0.1%	0.1%	0.1%
Non-Hispanic Asian	11.5%	11.9%	11.3%
Non-Hispanic Native Hawaiian or Other Pacific Islander	0.2%	0.2%	0.1%
Non-Hispanic Some Other Race	0.5%	0.5%	Not included in CVAP
Non-Hispanic Two or More Races	5.5%	4.4%	2.2%

Source: Statewide Database Adjusted 2020 Census Public Law 94-171 Redistricting Data file, Revised 9/27/2021  
Statewide Database Adjusted 2015-2019 Citizen Voting Age Population, Revised 9/27/2021

# Hispanic or Latino of Any Race CVAP by 2022 Proposed Plan – Number

Plan	Proposed District				
	1	2	3	4	5
<b>A</b>	1,781	1,609	1,594	2,374	2,596
<b>B</b>	1,815	2,455	1,752	2,333	1,599
<b>C</b>	2,633	1,699	1,824	2,147	1,651
<b>D</b>	2,005	1,652	2,537	2,161	1,599
<b>E</b>	2,711	1,646	2,035	1,963	1,599
<b>F</b>	2,094	2,838	1,821	1,607	1,594
<b>E-1</b>	2,648	1,709	2,040	1,963	1,594

Range:  
383

 Indicates Plan's largest CVAP share

# Hispanic or Latino of Any Race CVAP by 2022 Proposed Plan – Percent Share

Plan	Proposed District				
	1	2	3	4	5
<b>A</b>	12.6%	10.8%	12.2%	16.4%	17.8%
<b>B</b>	12.3%	17.2%	12.0%	16.5%	11.8%
<b>C</b>	20.5%	11.7%	12.3%	13.8%	12.3%
<b>D</b>	14.5%	10.7%	19.4%	14.2%	11.8%
<b>E</b>	21.4%	11.2%	13.6%	12.9%	11.8%
<b>F</b>	13.8%	20.8%	12.2%	11.3%	12.2%
<b>E-1</b>	21.6%	11.3%	13.2%	12.9%	12.2%

 Indicates Plan's largest CVAP share

# Non-Hispanic Asian CVAP by 2022 Proposed Plan – Number

Plan	Proposed District				
	1	2	3	4	5
<b>A</b>	1,714	1,528	1,705	1,788	1,317
<b>B</b>	1,971	1,262	1,207	1,734	1,878
<b>C</b>	1,424	1,953	1,147	1,623	1,905
<b>D</b>	1,462	1,895	1,250	1,567	1,878
<b>E</b>	1,367	1,768	1,742	1,297	1,878
<b>F</b>	1,833	1,166	1,885	1,463	1,705
<b>E-1</b>	1,326	1,809	1,915	1,297	1,705

Range:  
183

 Indicates Plan's largest CVAP share

# Non-Hispanic Asian CVAP by 2022 Proposed Plan – Percent Share

Plan	Proposed District				
	1	2	3	4	5
<b>A</b>	12.2%	10.2%	13.1%	12.4%	9.0%
<b>B</b>	13.4%	8.9%	8.3%	12.3%	13.9%
<b>C</b>	11.1%	13.5%	7.8%	10.4%	14.2%
<b>D</b>	10.6%	12.3%	9.5%	10.3%	13.9%
<b>E</b>	10.8%	12.0%	11.6%	8.5%	13.9%
<b>F</b>	12.1%	8.5%	12.6%	10.3%	13.1%
<b>E-1</b>	10.8%	12.0%	12.4%	8.5%	13.1%

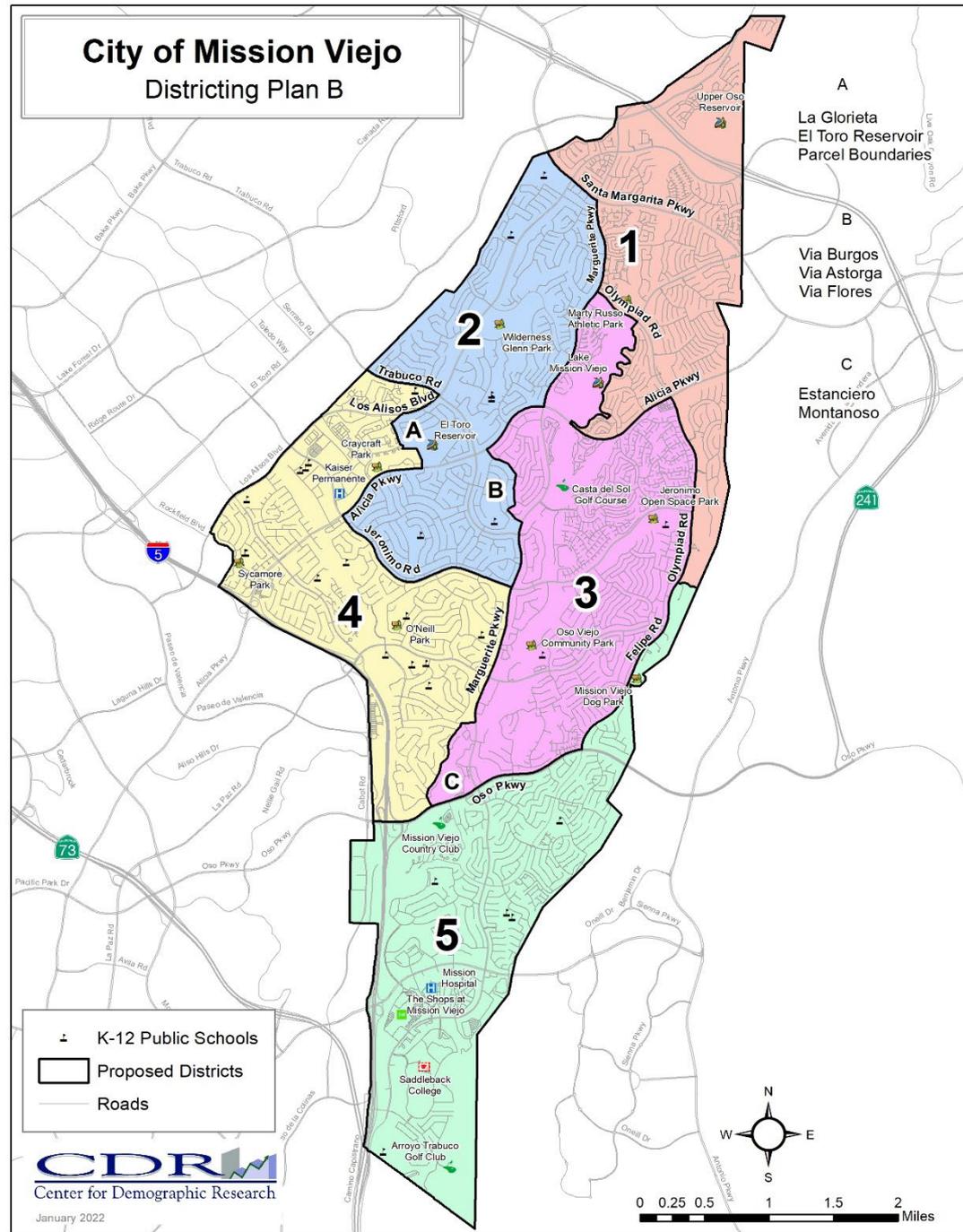
 Indicates Plan's largest CVAP share



# Plan B

Percent spread:  
1.13%

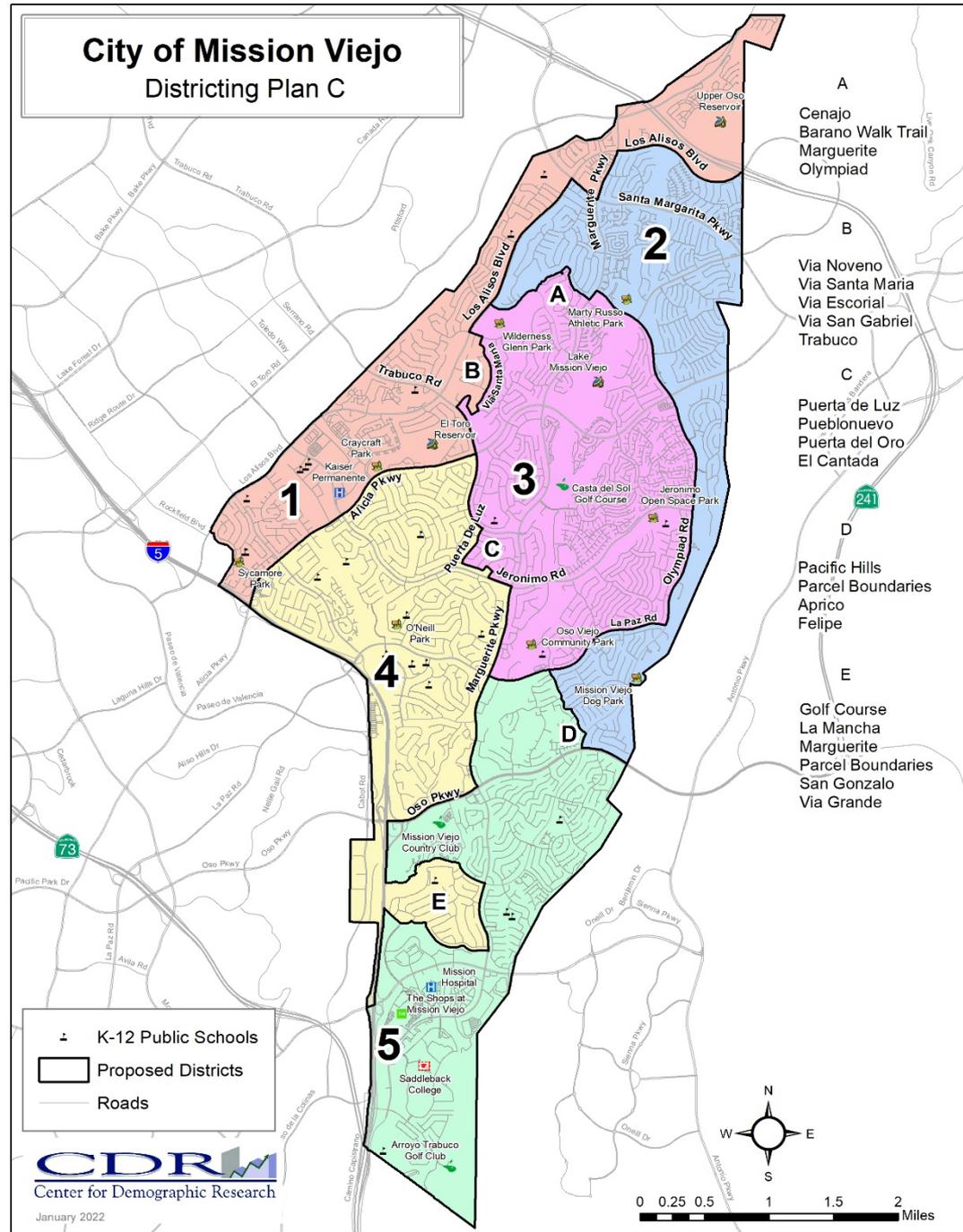
Difference from Target 2020 Population		
District	Number	Percentage
1	115	0.61%
2	34	0.18%
3	-56	-0.30%
4	-97	-0.52%
5	4	0.02%



# Plan C

Percent spread:  
2.46%

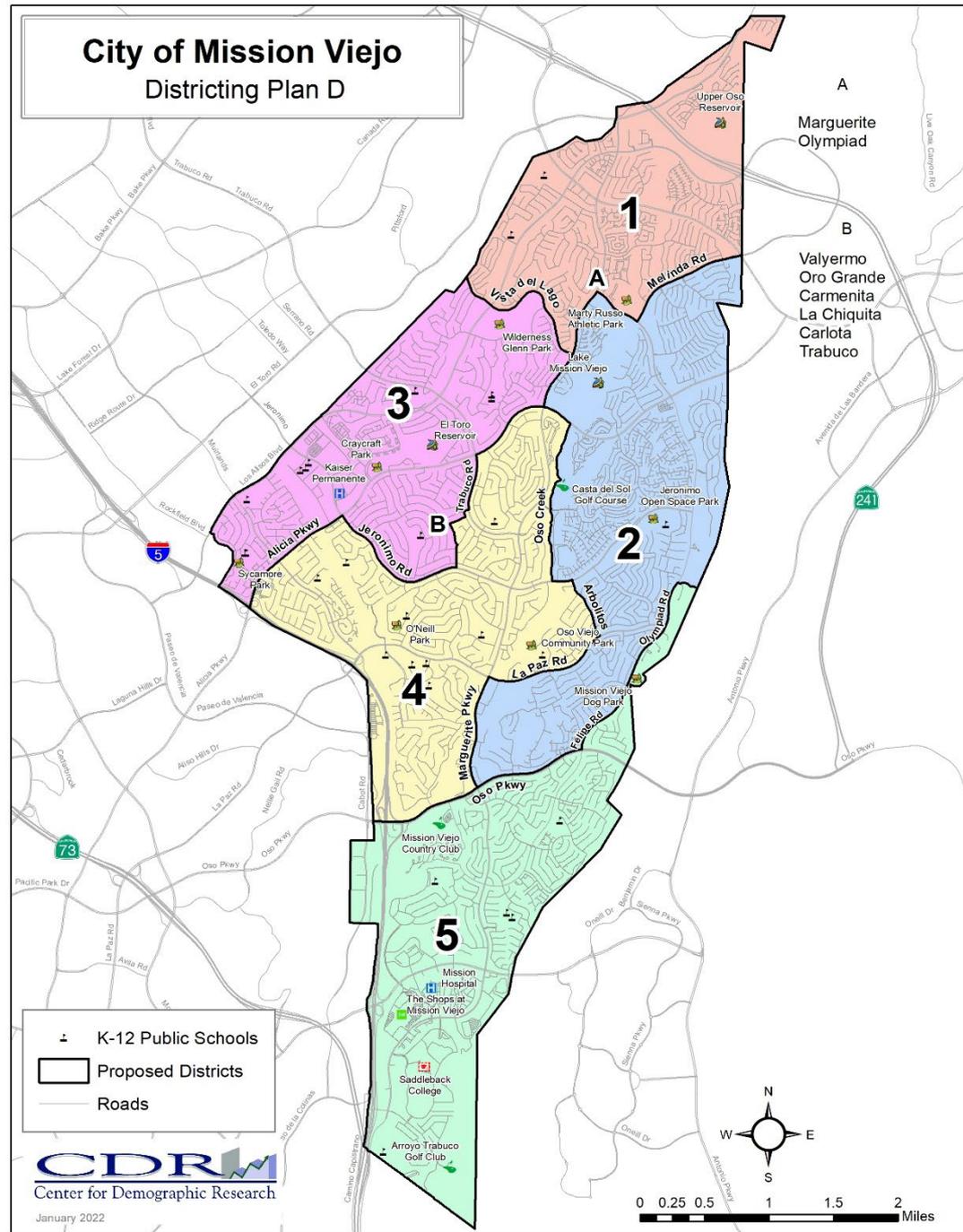
Difference from Target 2020 Population		
District	Number	Percentage
1	150	0.80%
2	-147	-0.78%
3	-241	-1.29%
4	221	1.18%
5	17	0.09%



# Plan D

Percent spread:  
7.87%

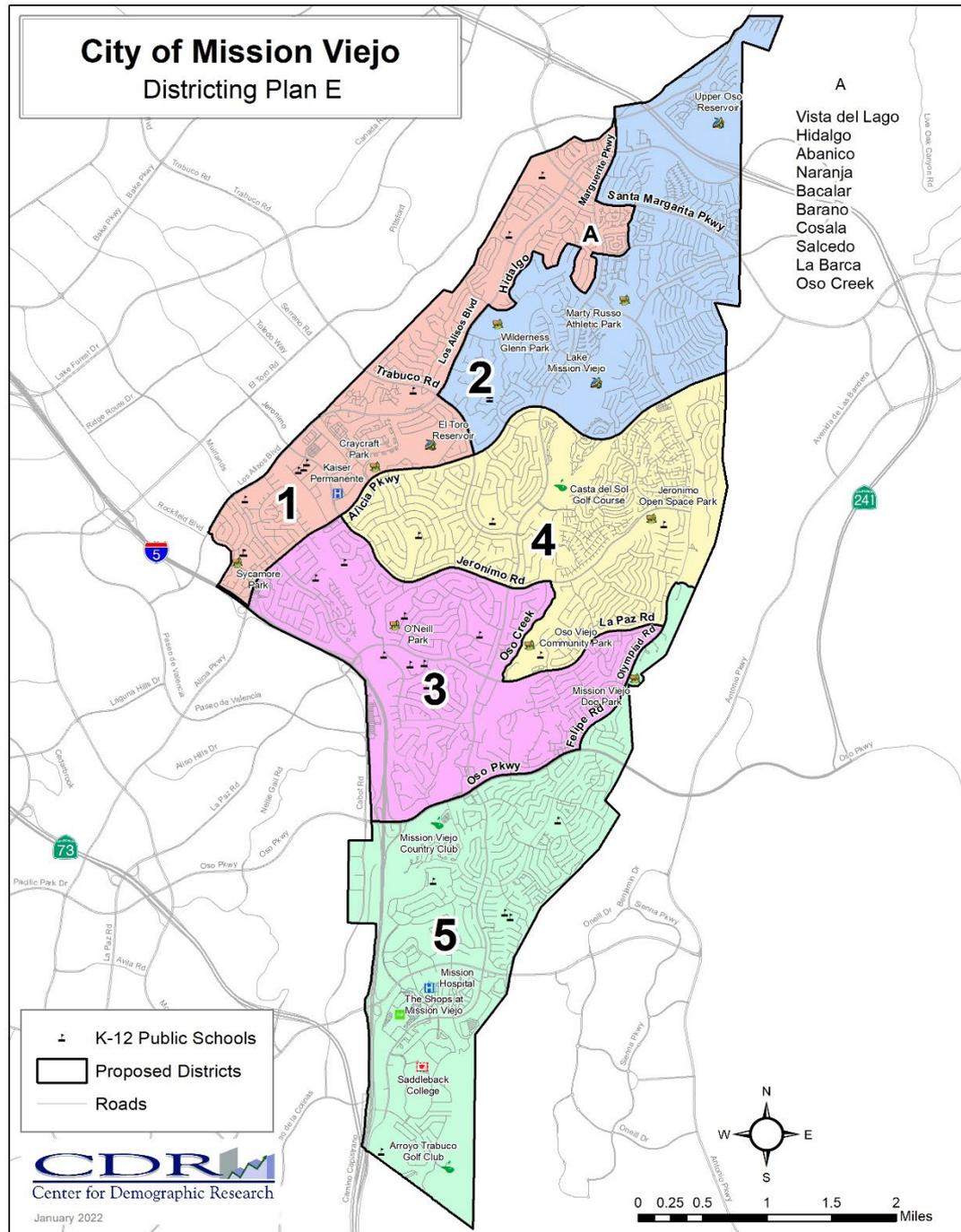
Difference from Target 2020 Population		
District	Number	Percentage
1	-739	-3.94%
2	725	3.87%
3	369	1.97%
4	-359	-1.91%
5	4	0.02%



# Plan E

Percent spread:  
4.66%

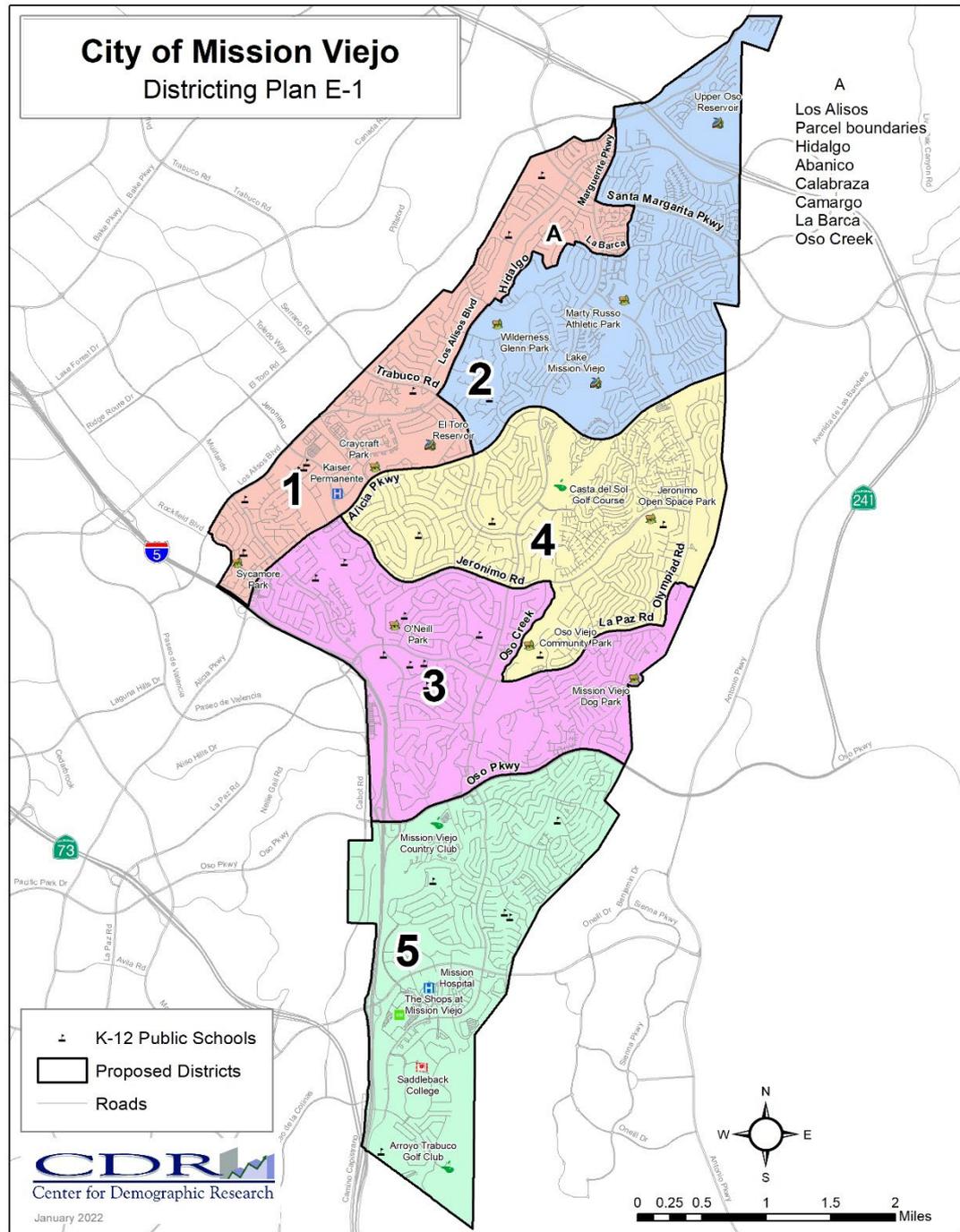
Difference from Target 2020 Population		
District	Number	Percentage
1	-42	-0.22%
2	156	0.83%
3	-496	-2.65%
4	378	2.02%
5	4	0.02%



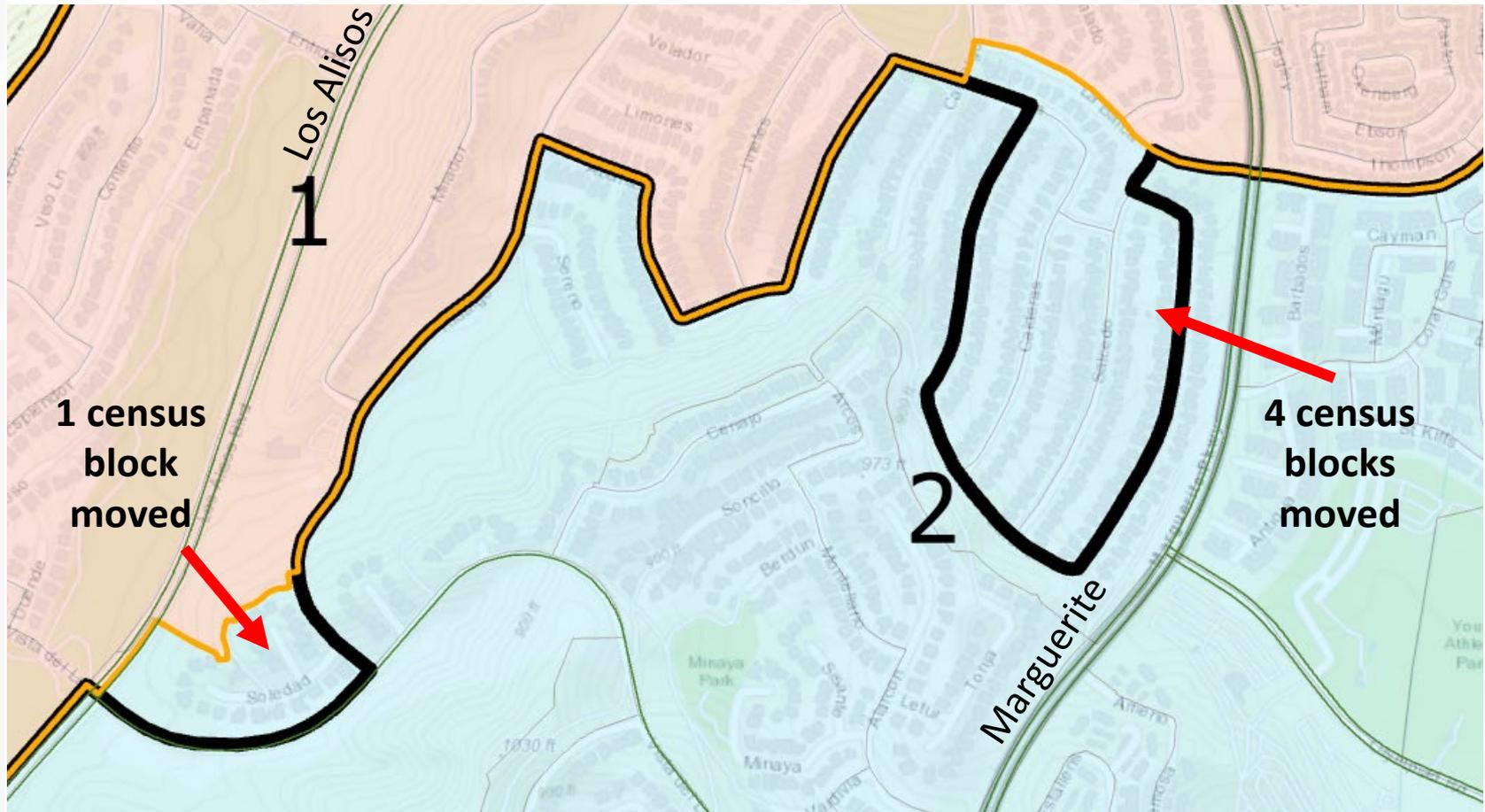
# Plan E-1

Percent spread:  
7.83%

Difference from Target 2020 Population		
District	Number	Percentage
1	-636	-3.39%
2	750	4.00%
3	226	1.21%
4	378	2.02%
5	-718	-3.83%



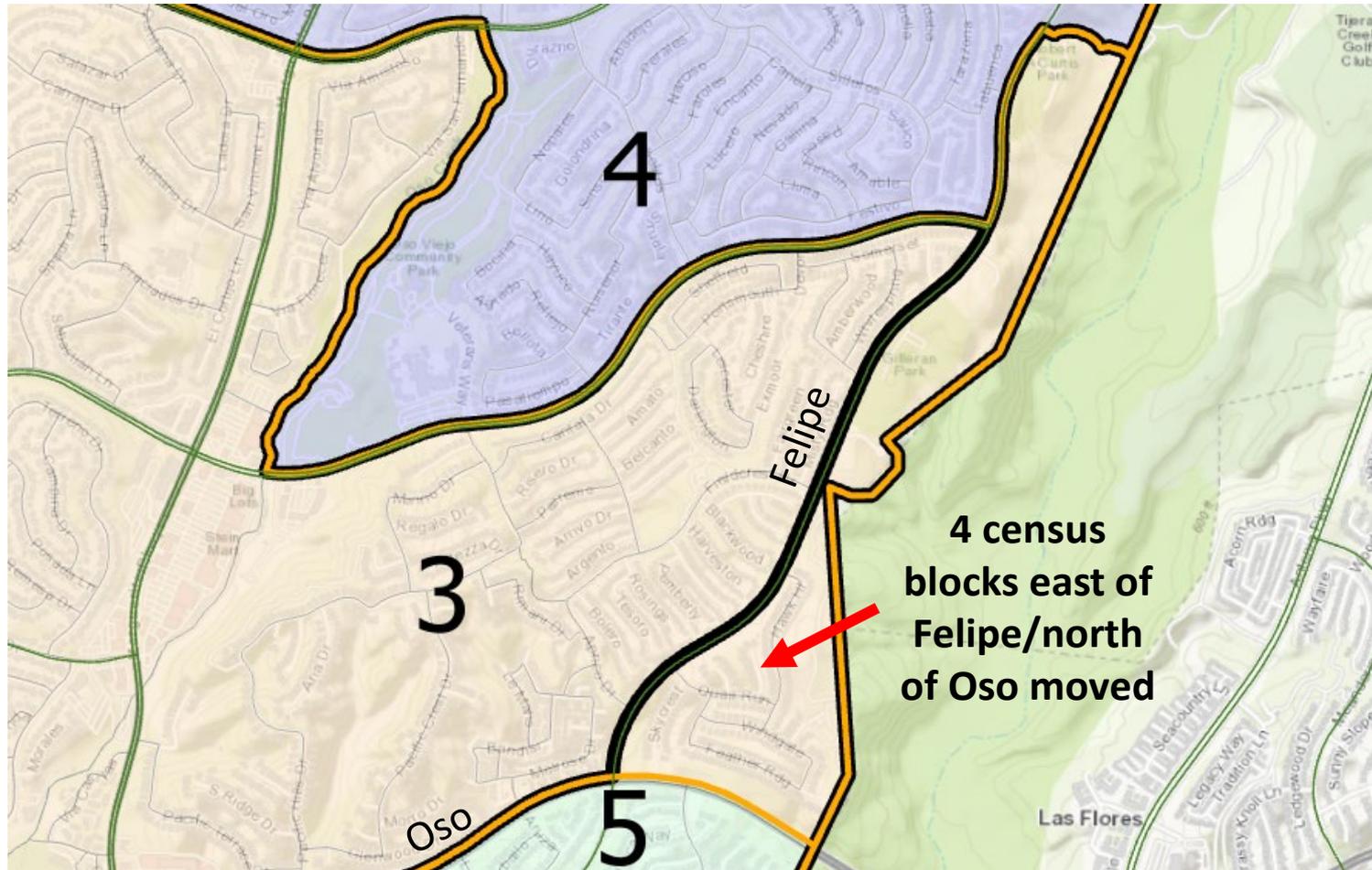
# Plan E-1 Revision Detail District 1 to District 2



 Plan E-1

 Plan E

# Plan E-1 Revision Detail District 5 to District 3



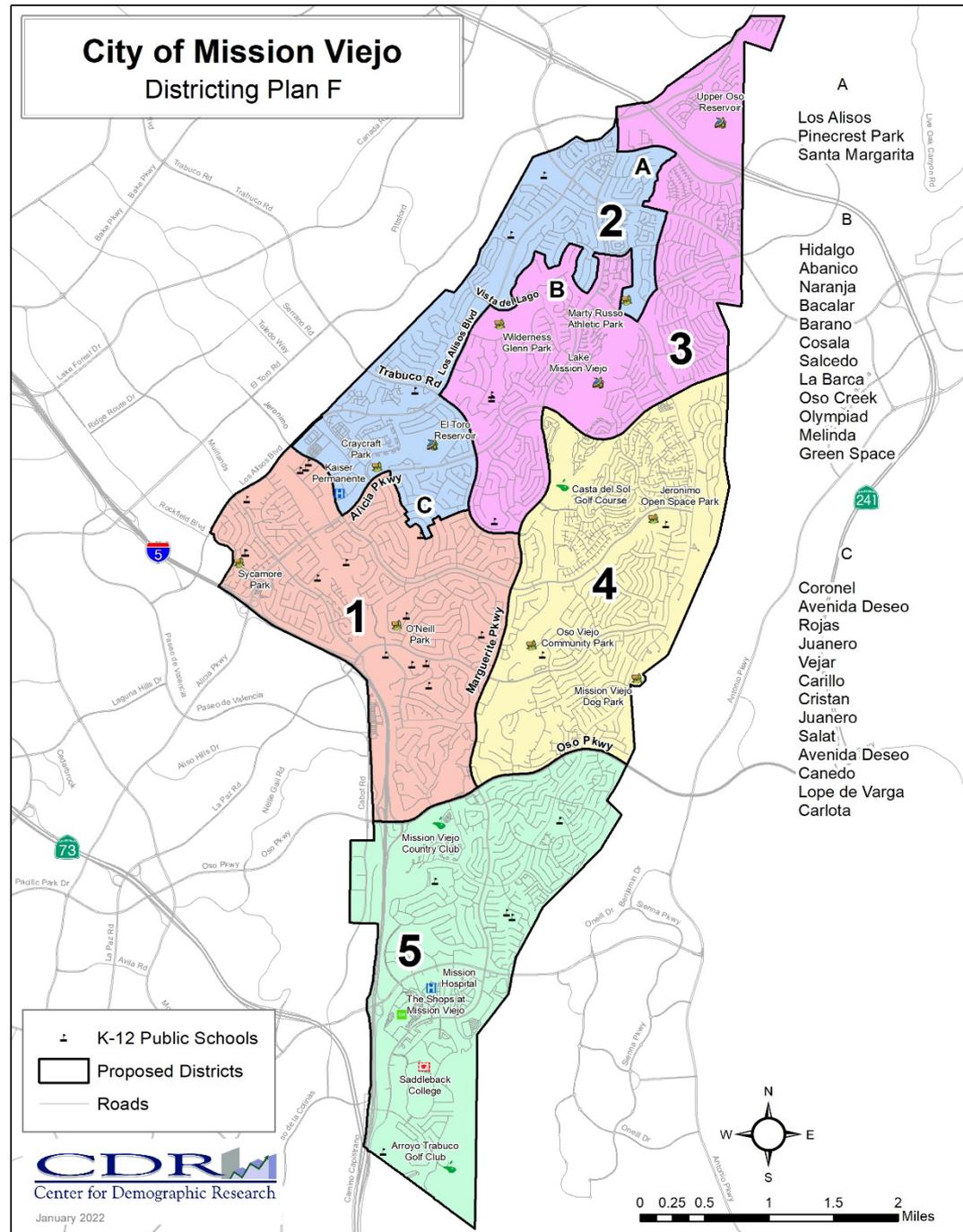
 Plan E-1

 Plan E

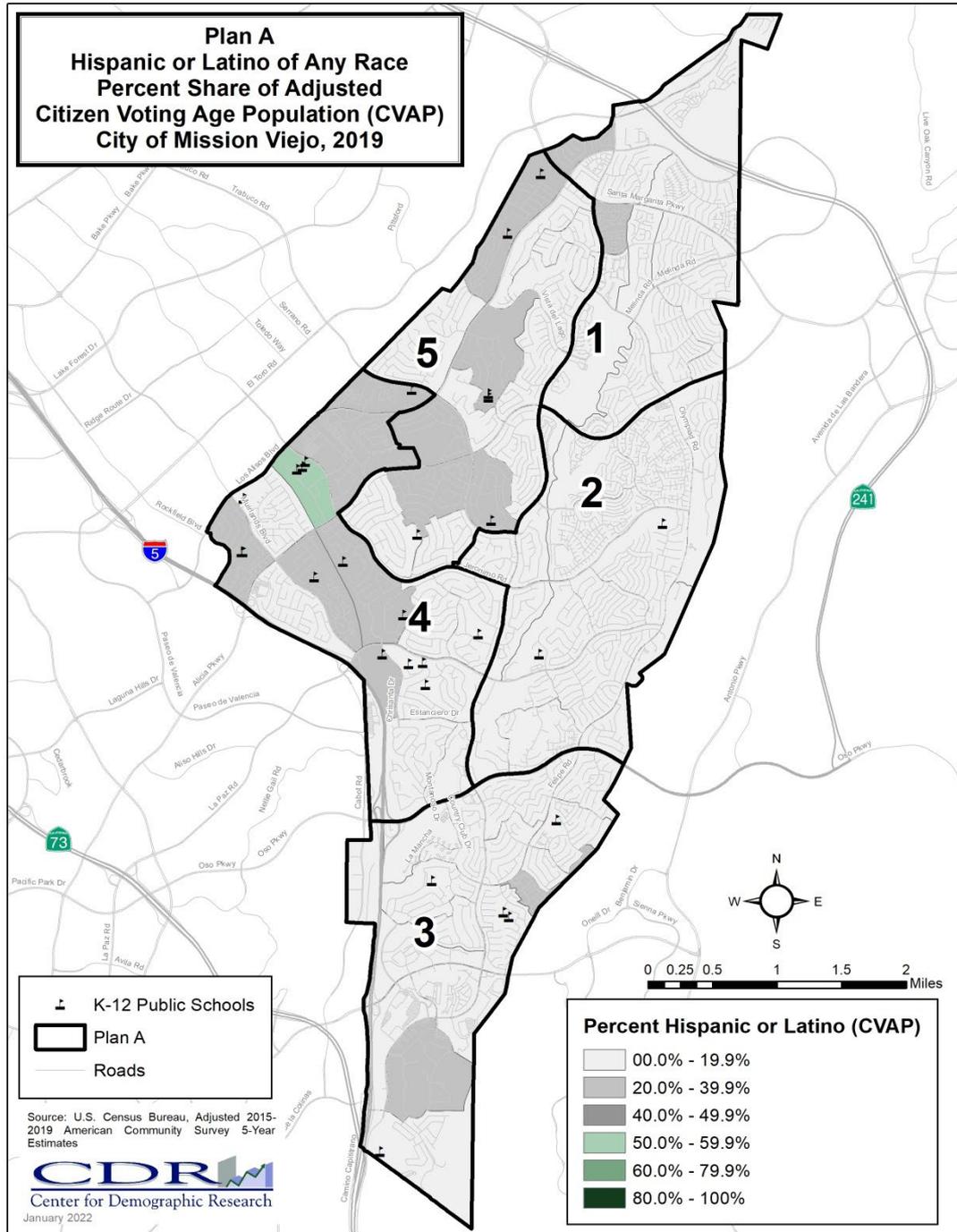
# Plan F

Percent spread:  
6.63%

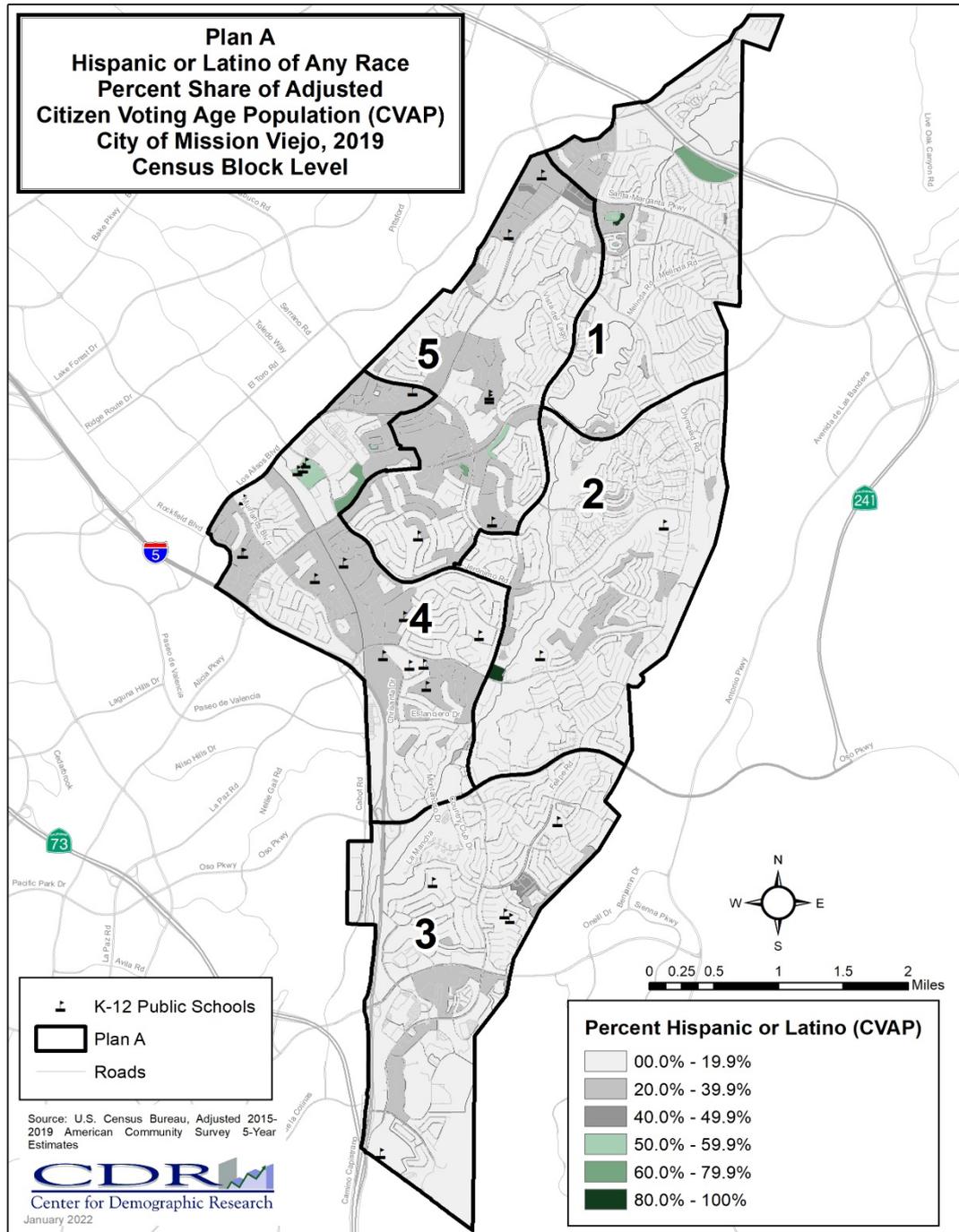
Difference from Target 2020 Population		
District	Number	Percentage
1	526	2.81%
2	412	2.20%
3	492	2.62%
4	-712	-3.80%
5	-718	-3.83%



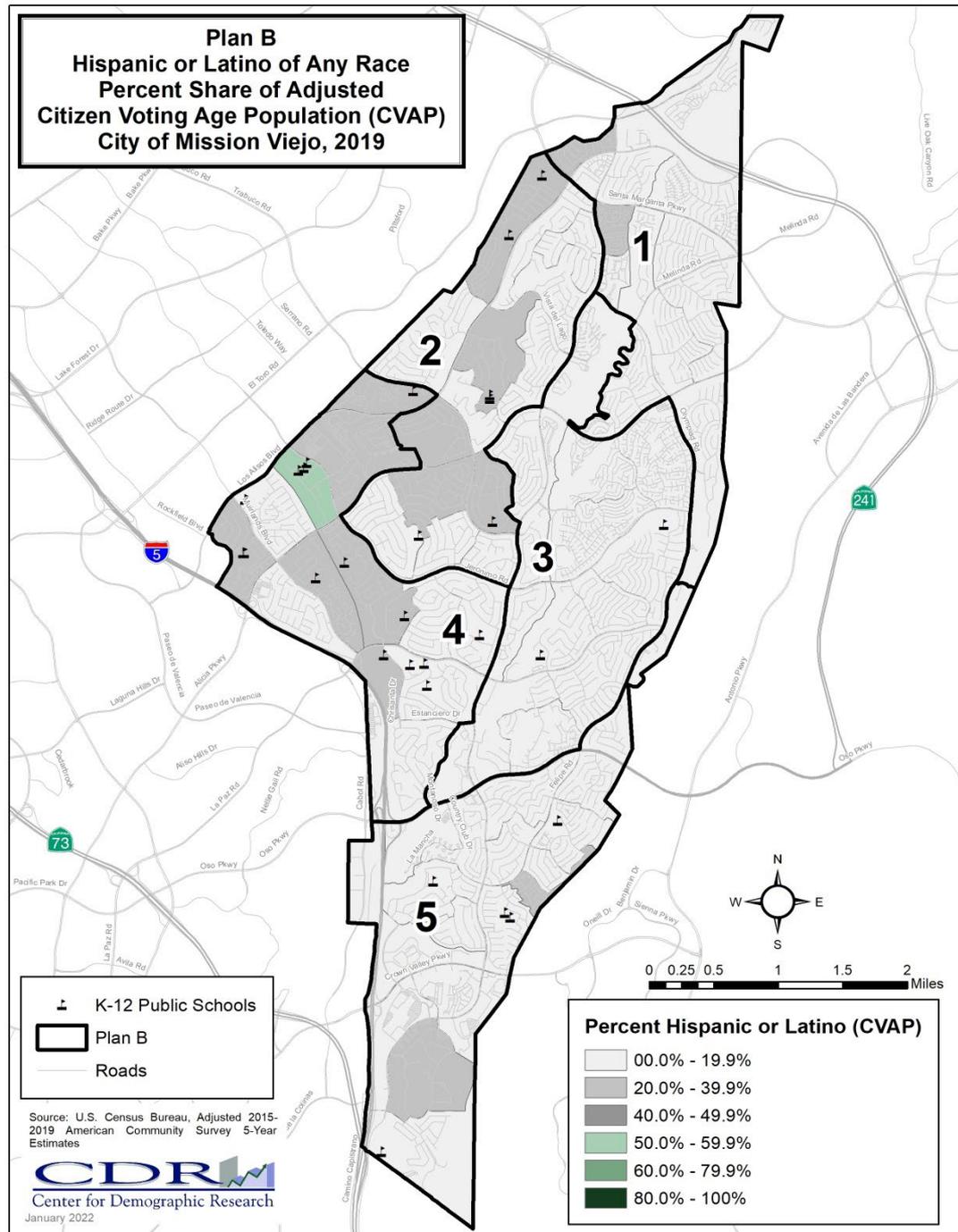
# Plan A Hispanic or Latino of Any Race (CVAP) Percent Share of Adjusted Mission Viejo Block Group Population



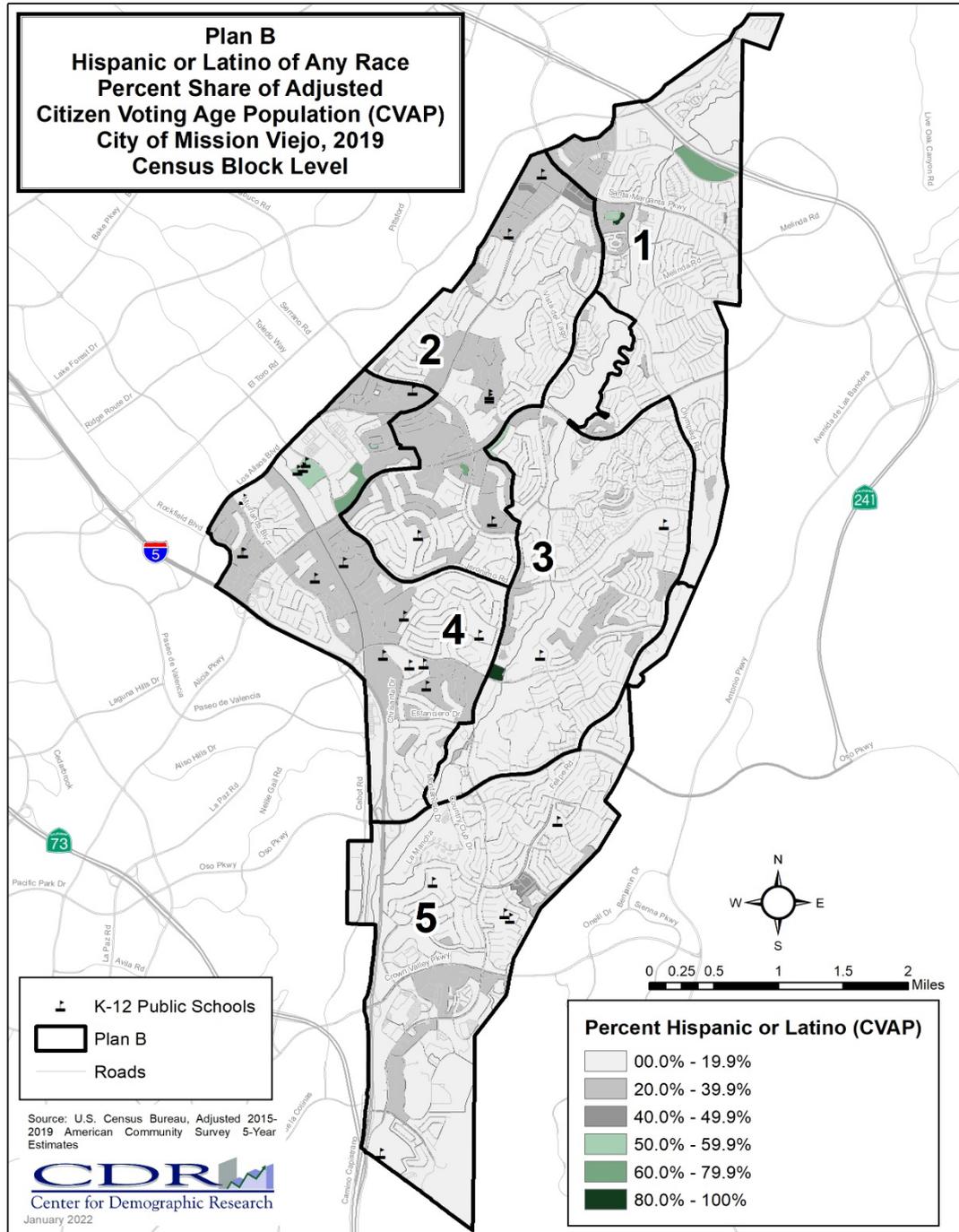
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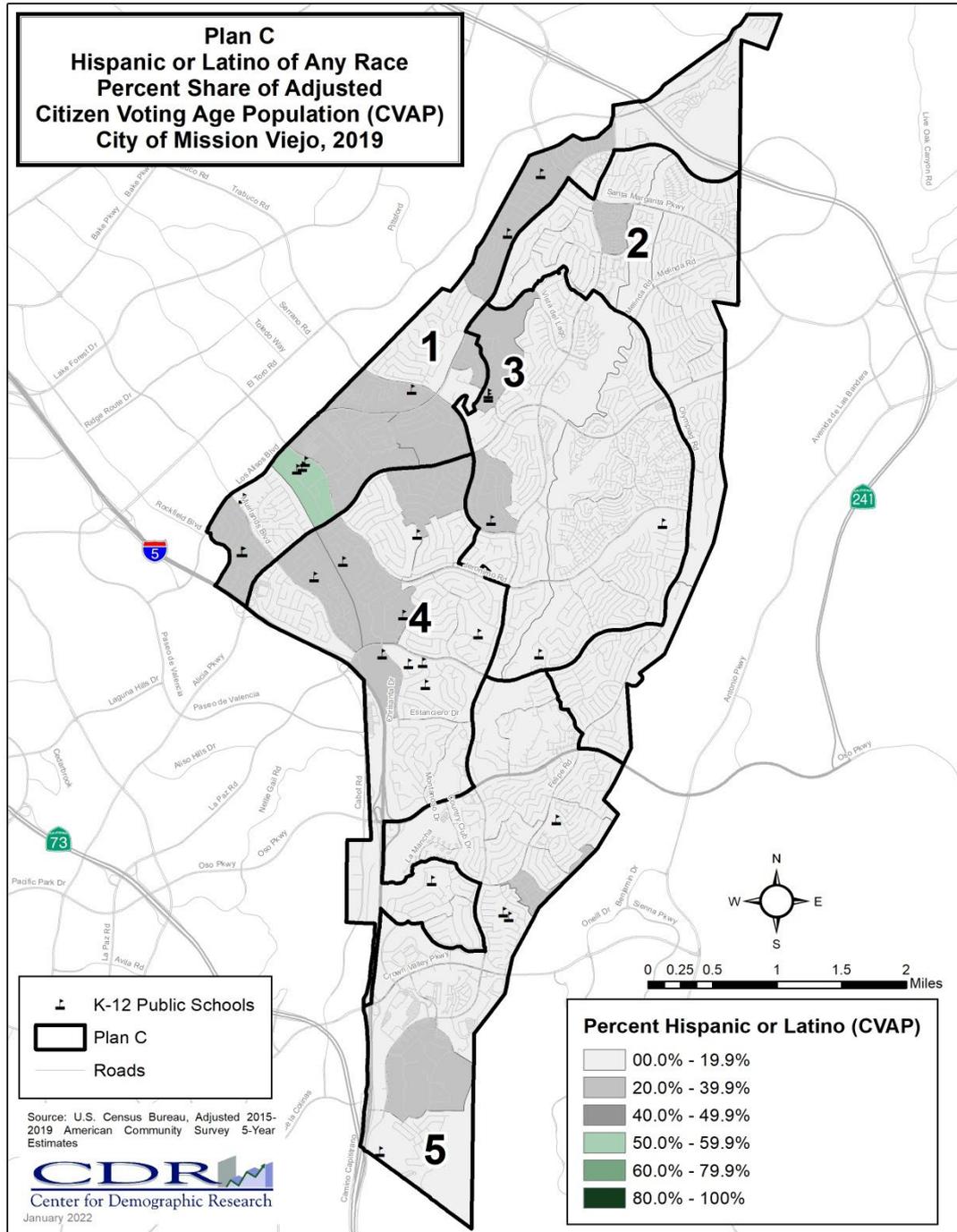
# Plan B Hispanic or Latino of Any Race (CVAP) Percent Share of Adjusted Mission Viejo Block Group Population



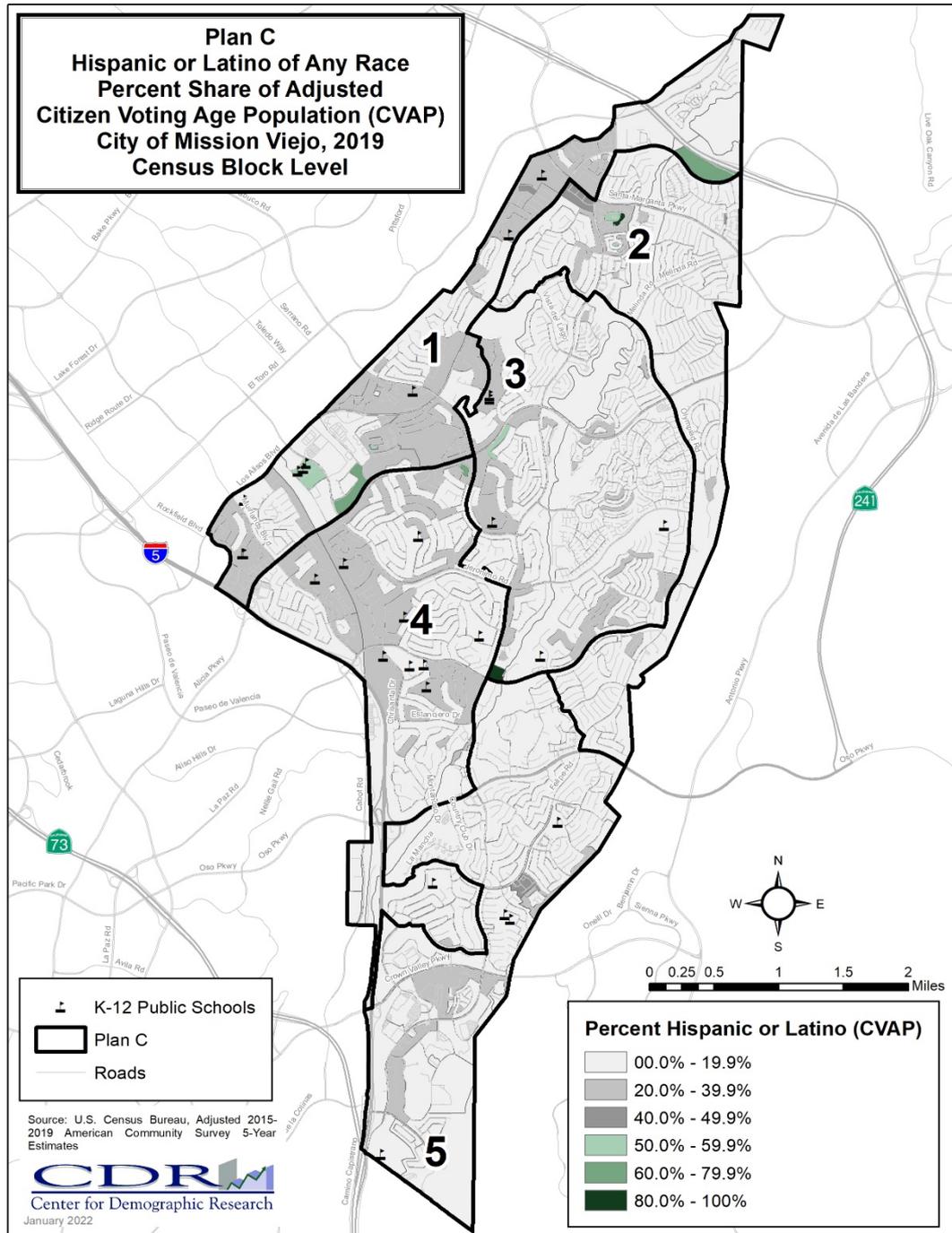
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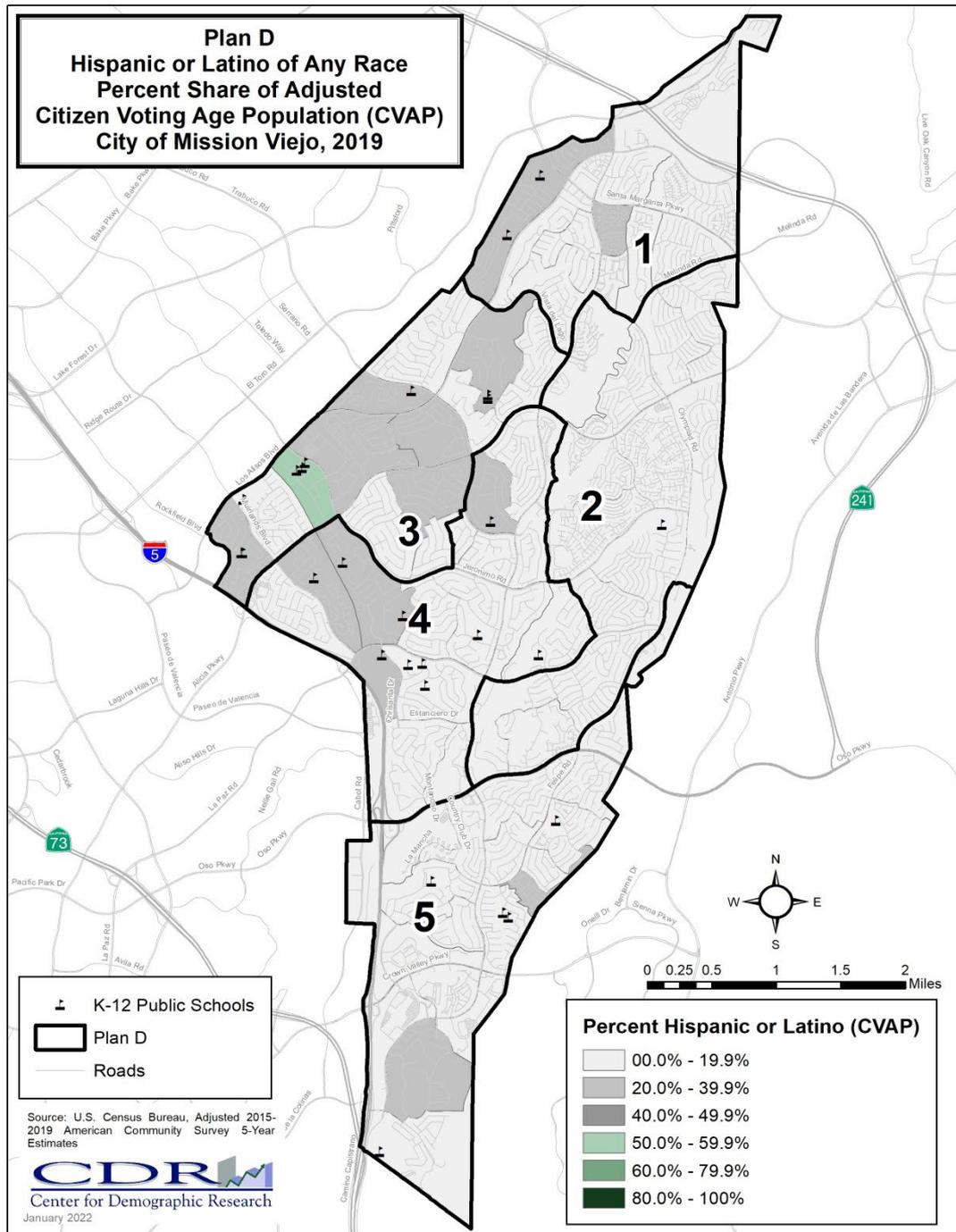
# Plan C Hispanic or Latino of Any Race (CVAP) Percent Share of Adjusted Mission Viejo Block Group Population



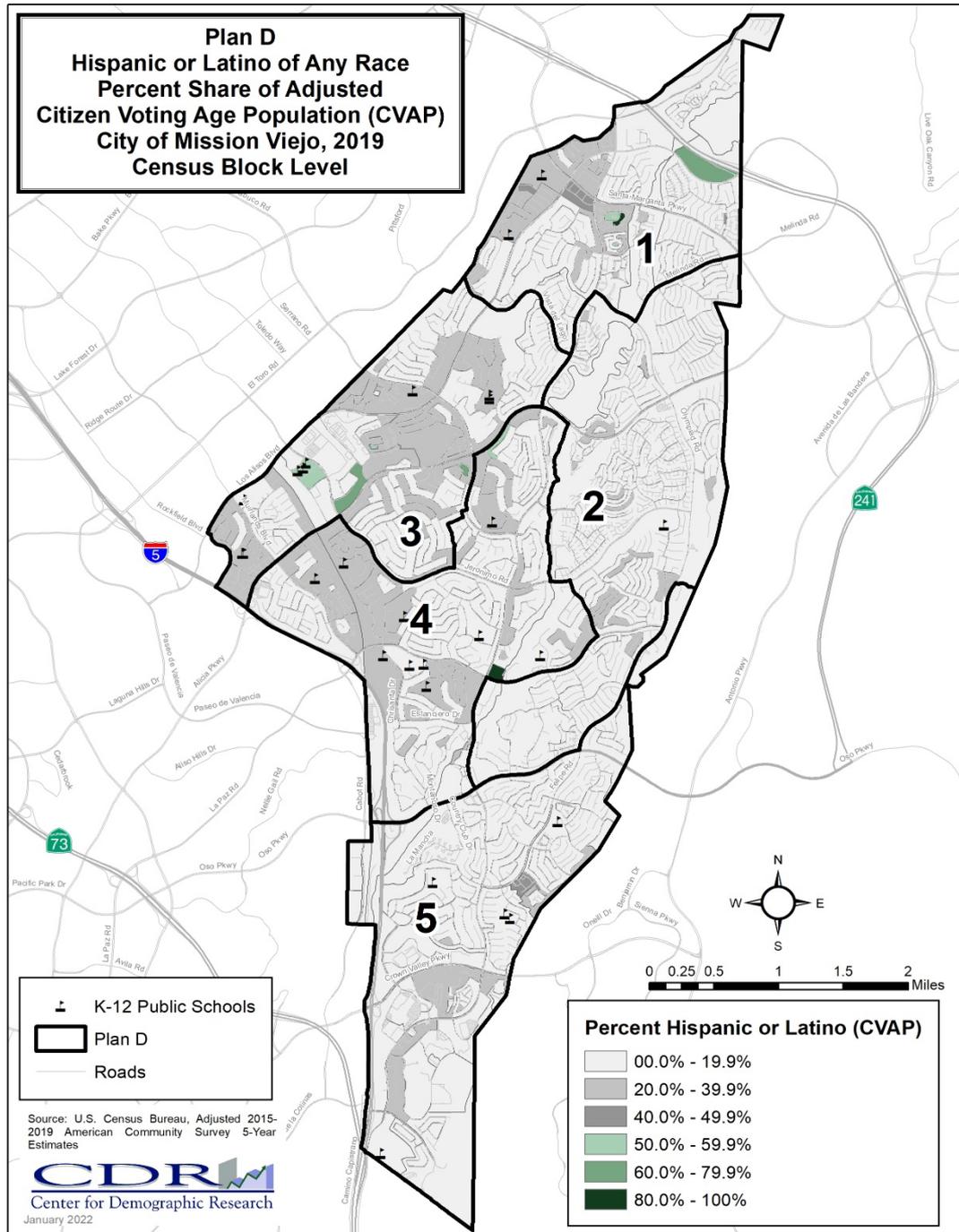
# Plan C Hispanic or Latino of Any Race (CVAP) Percent Share of Adjusted Mission Viejo Block Population



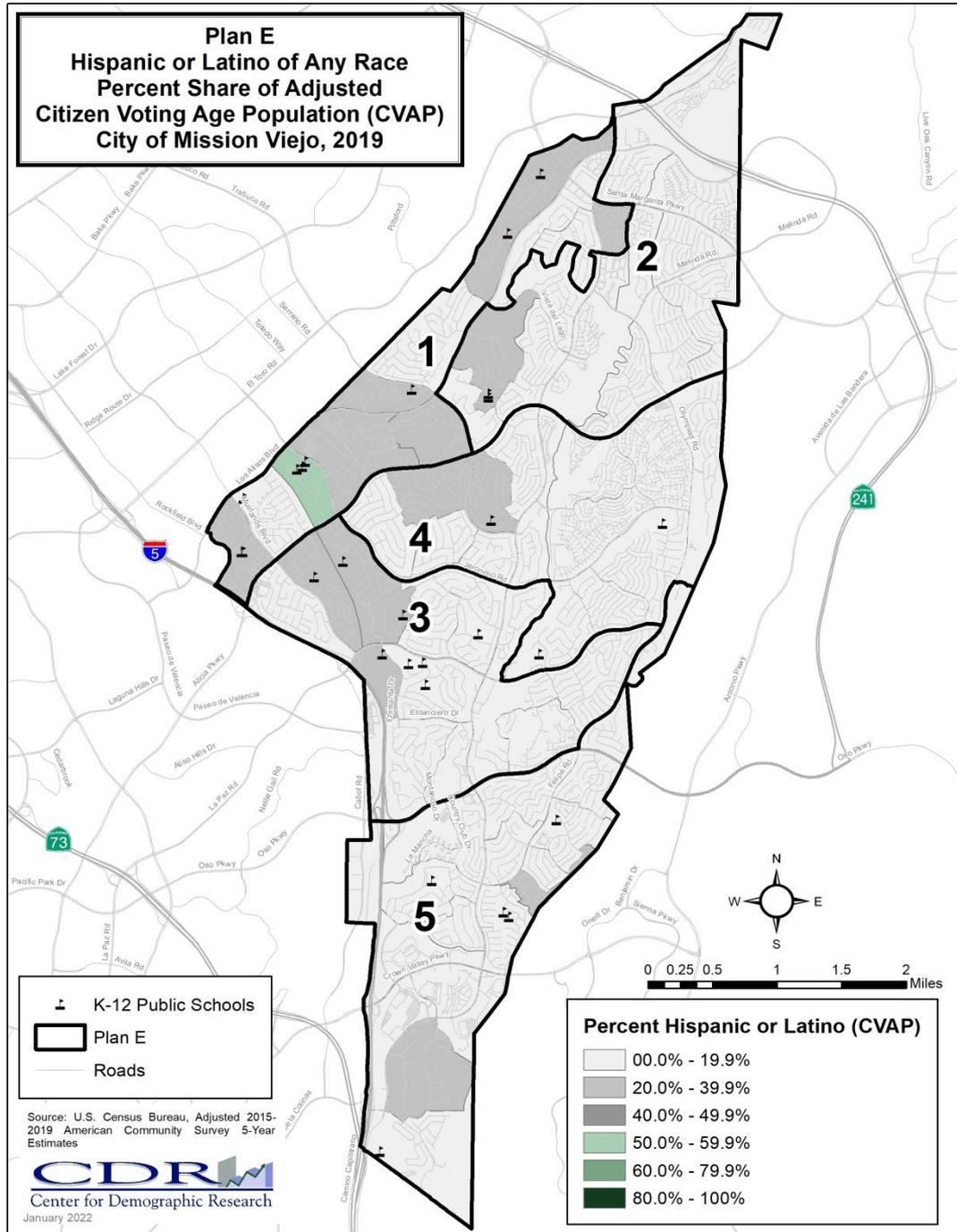
# Plan D Hispanic or Latino of Any Race (CVAP) Percent Share of Adjusted Mission Viejo Block Group Population



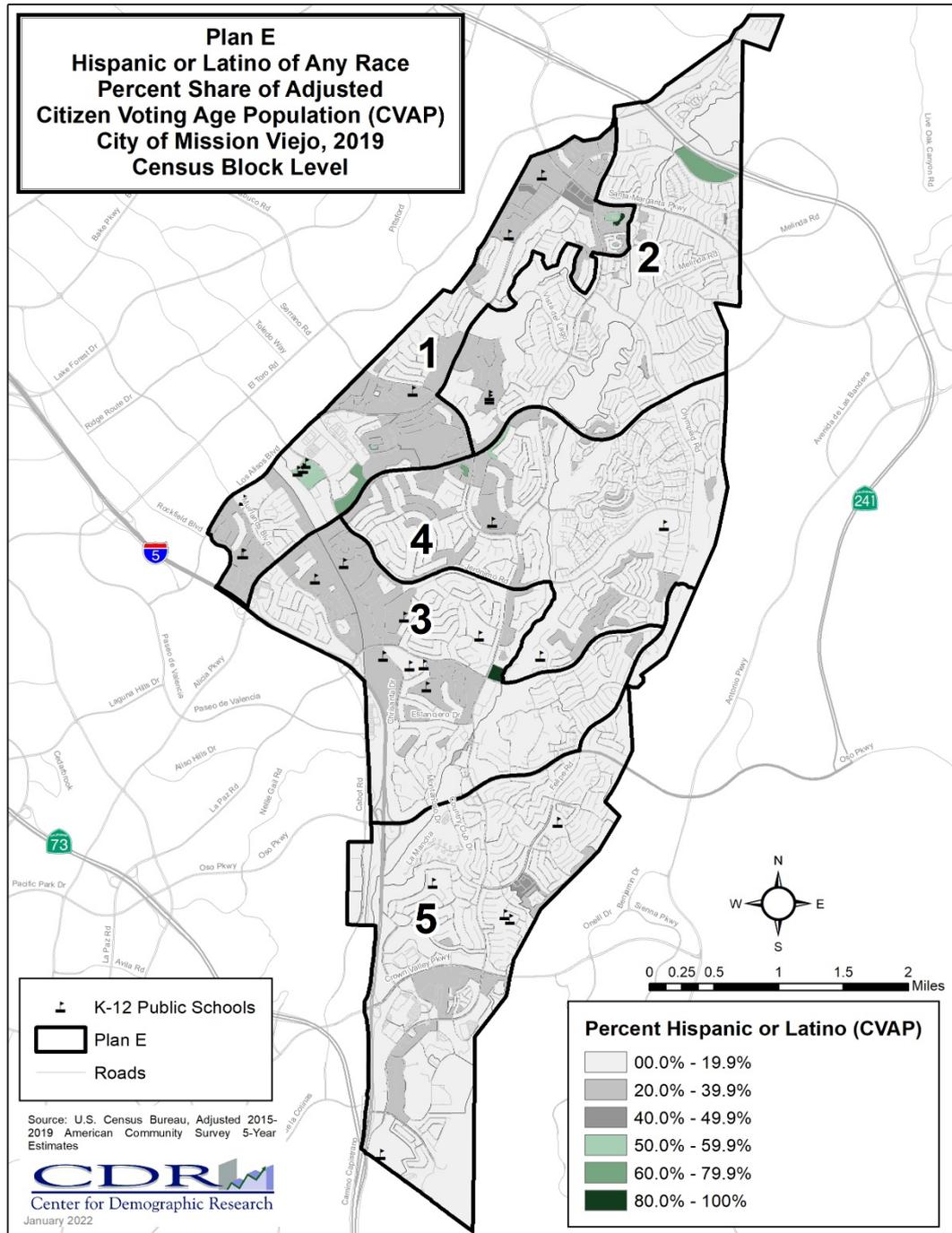
# Plan D Hispanic or Latino of Any Race (CVAP) Percent Share of Adjusted Mission Viejo Block Population



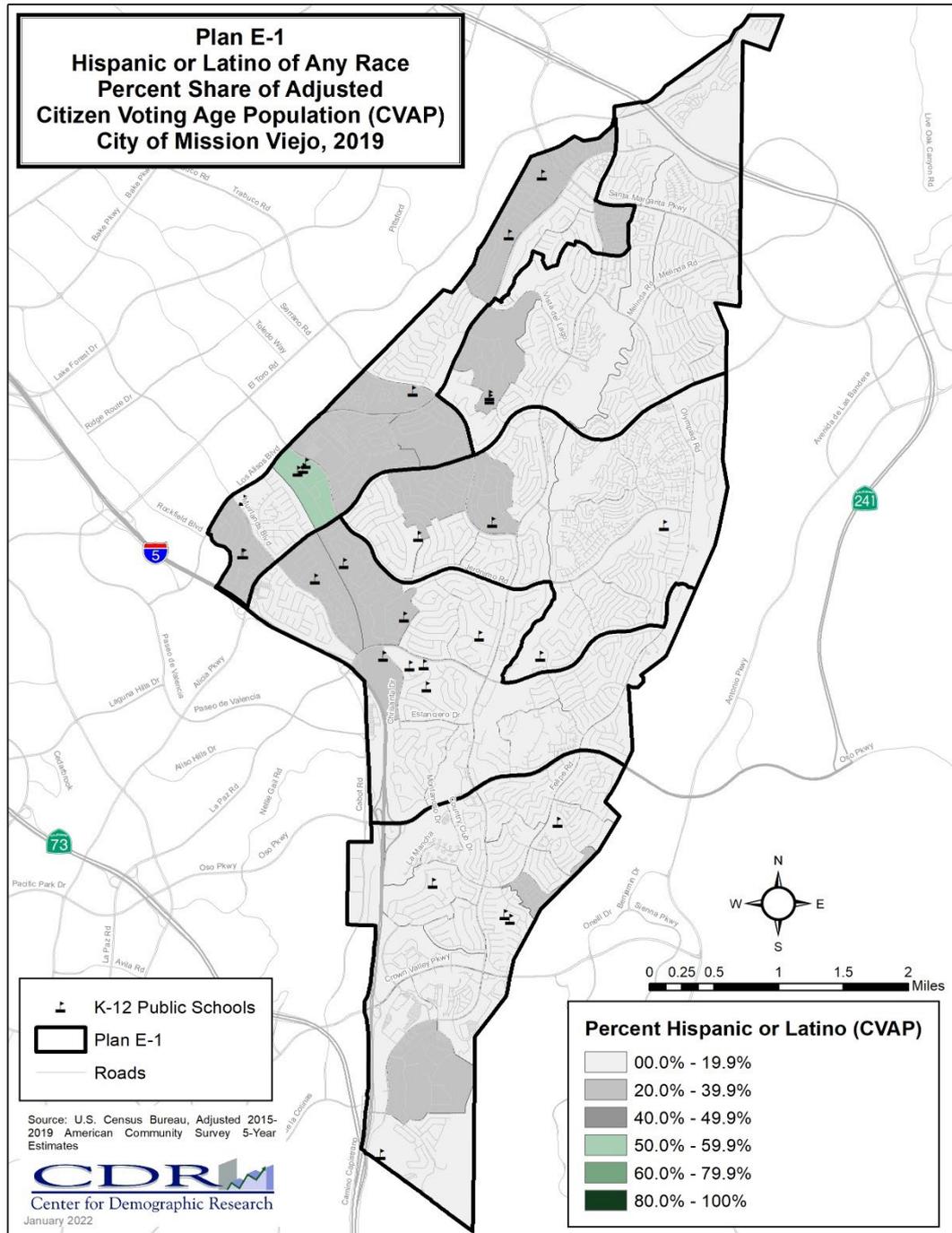
# Plan E Hispanic or Latino of Any Race (CVAP) Percent Share of Adjusted Mission Viejo Block Group Population



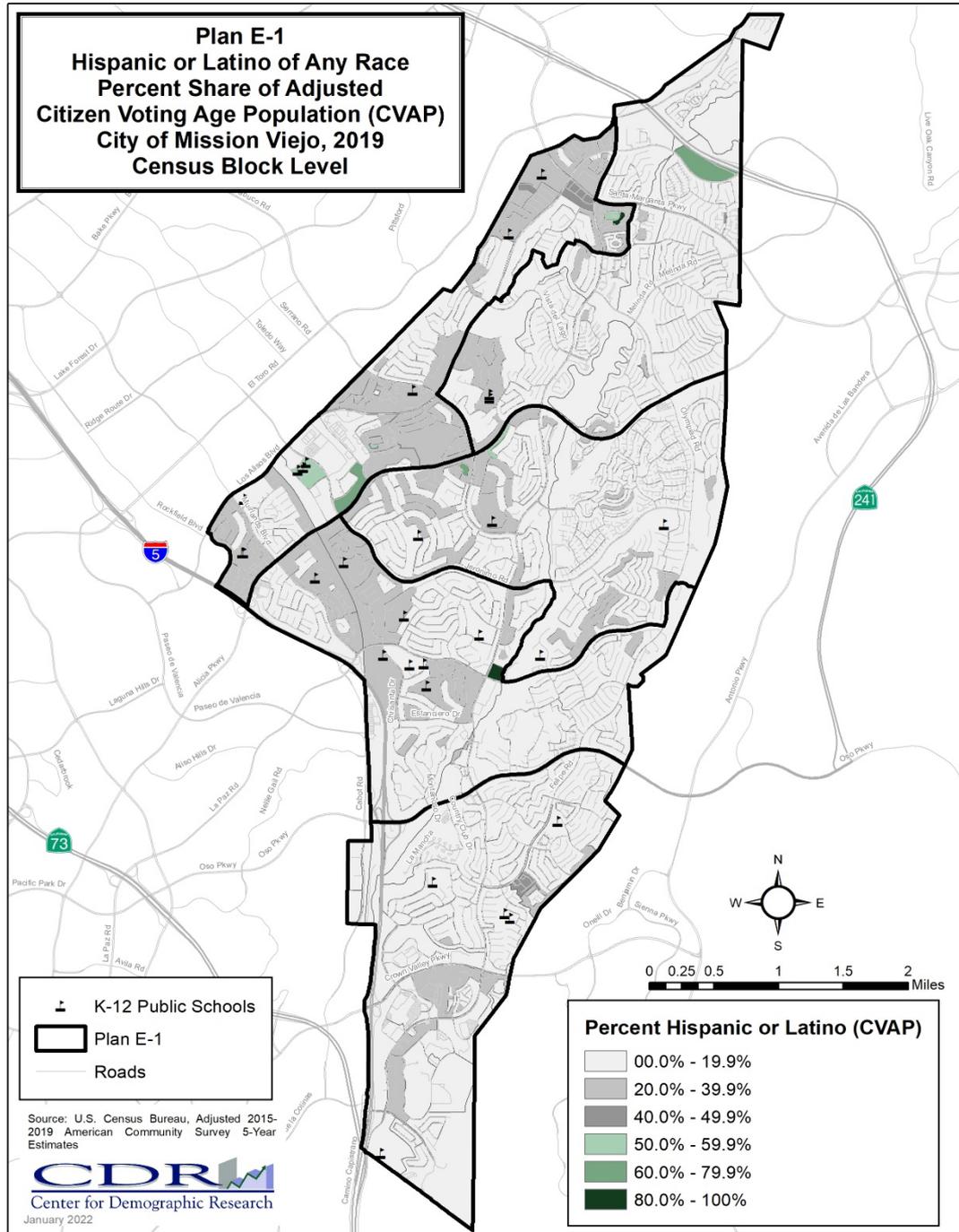
# Plan E Hispanic or Latino of Any Race (CVAP) Percent Share of Adjusted Mission Viejo Block Population



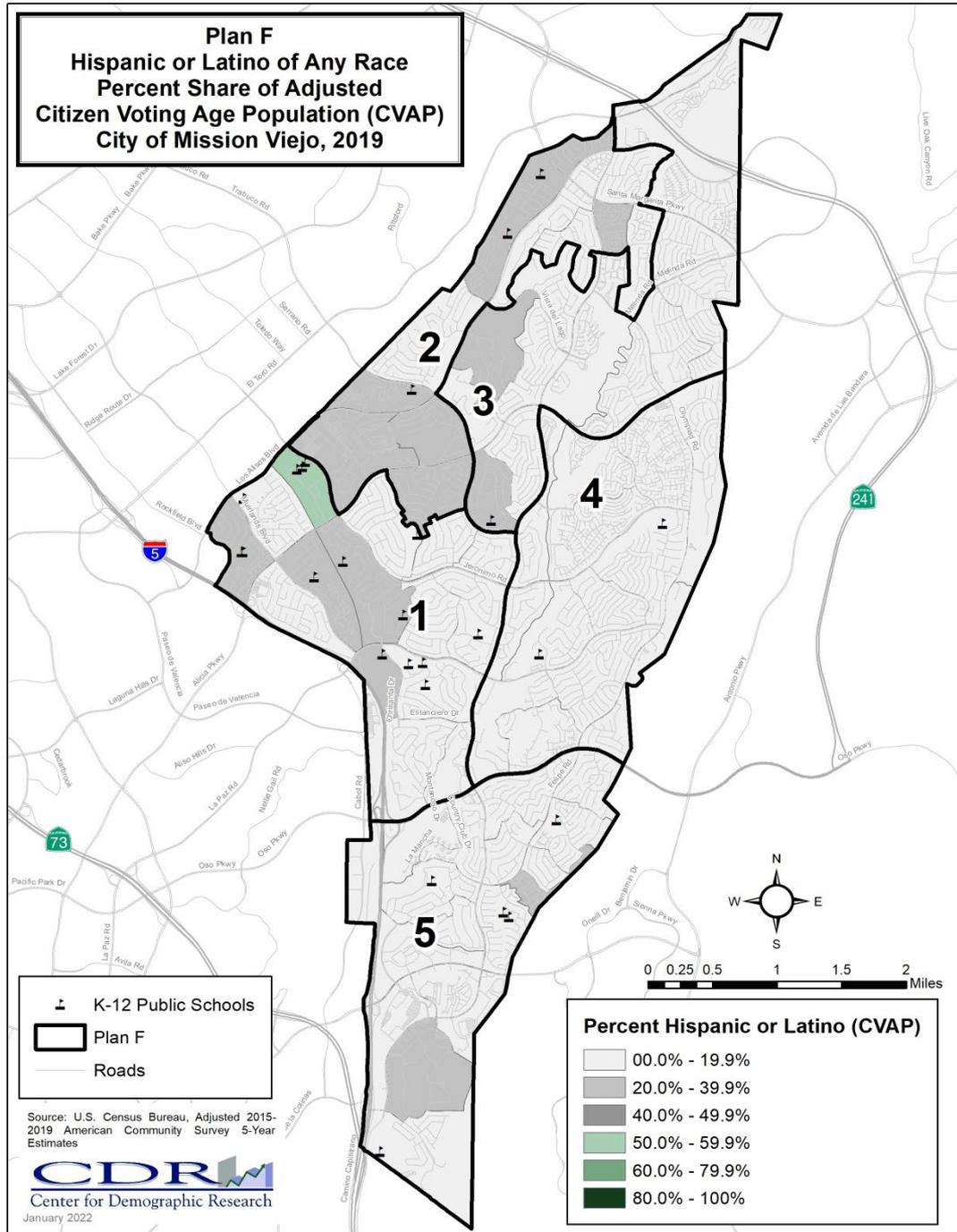
# Plan E-1 Hispanic or Latino of Any Race (CVAP) Percent Share of Adjusted Mission Viejo Block Group Population



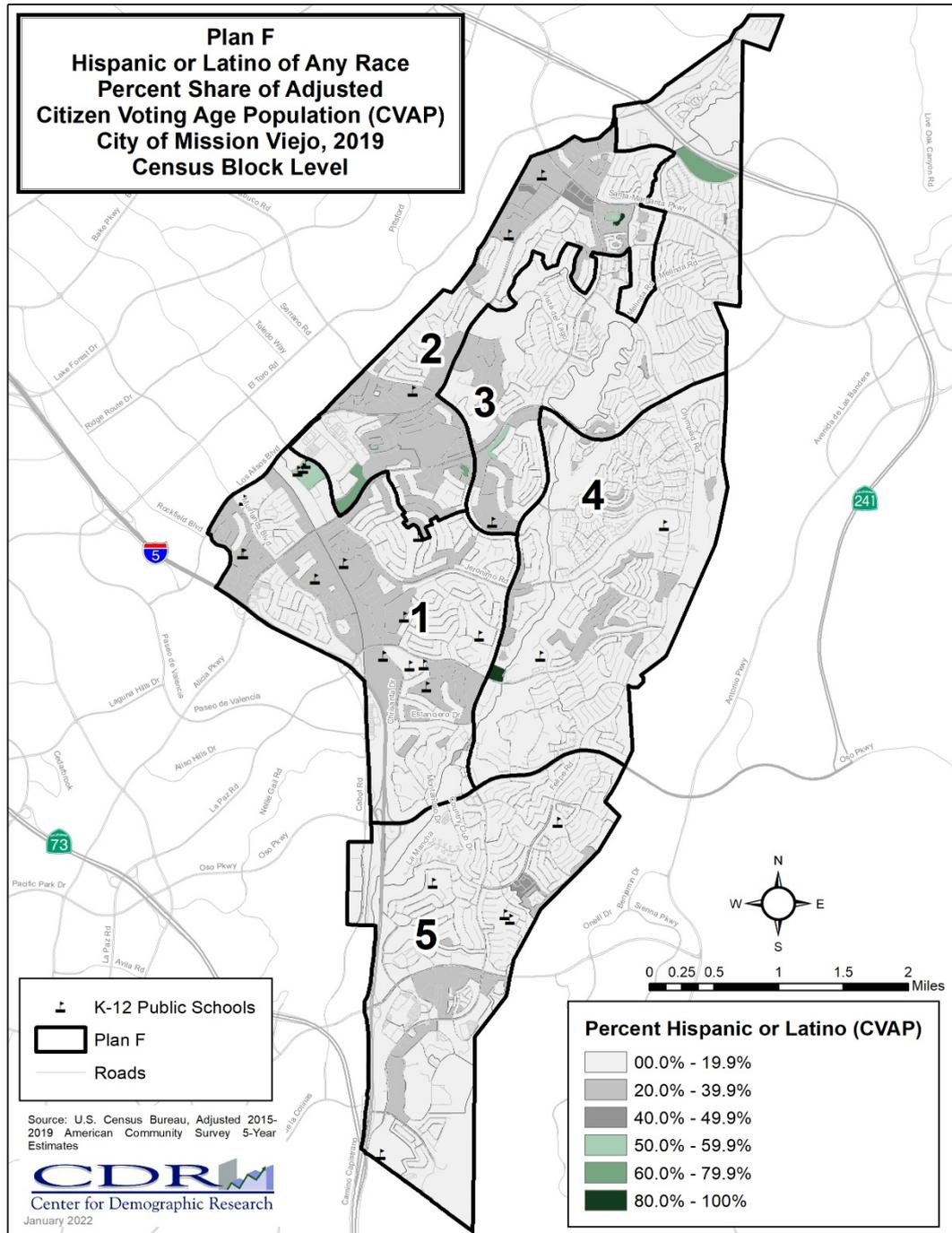
# Plan E-1 Hispanic or Latino of Any Race (CVAP) Percent Share of Adjusted Mission Viejo Block Population



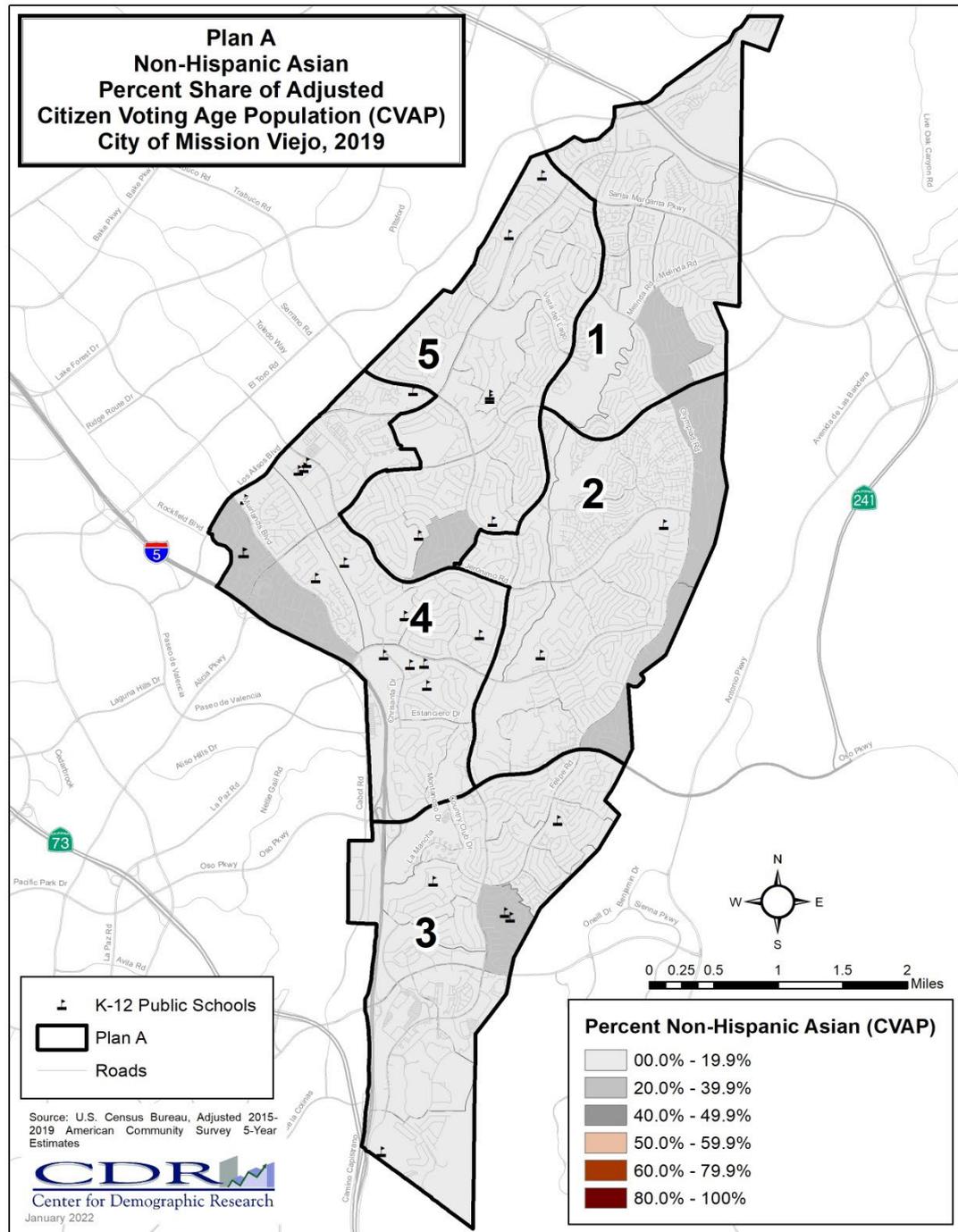
# Plan F Hispanic or Latino of Any Race (CVAP) Percent Share of Adjusted Mission Viejo Block Group Population



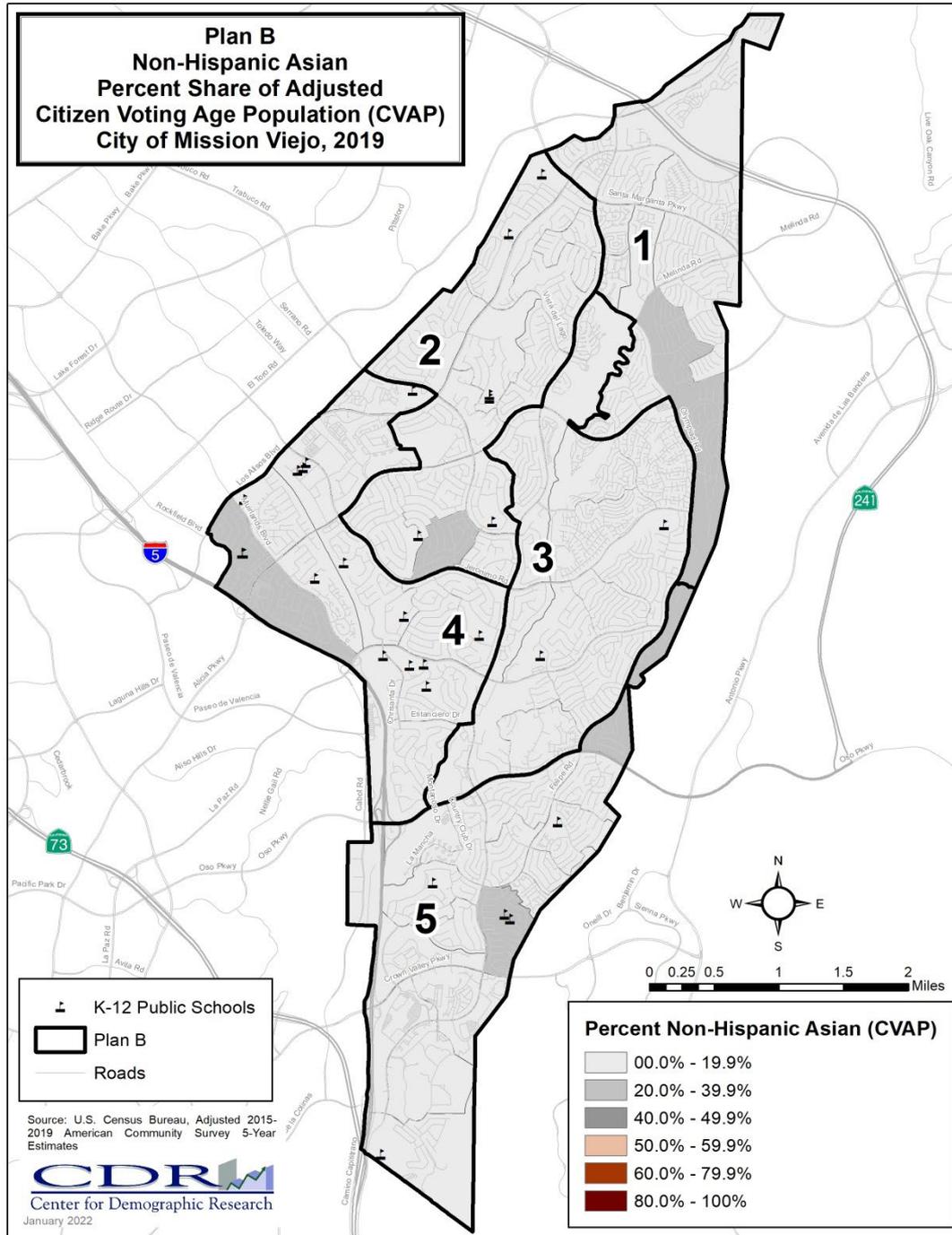
# Plan F Hispanic or Latino of Any Race (CVAP) Percent Share of Adjusted Mission Viejo Block Population



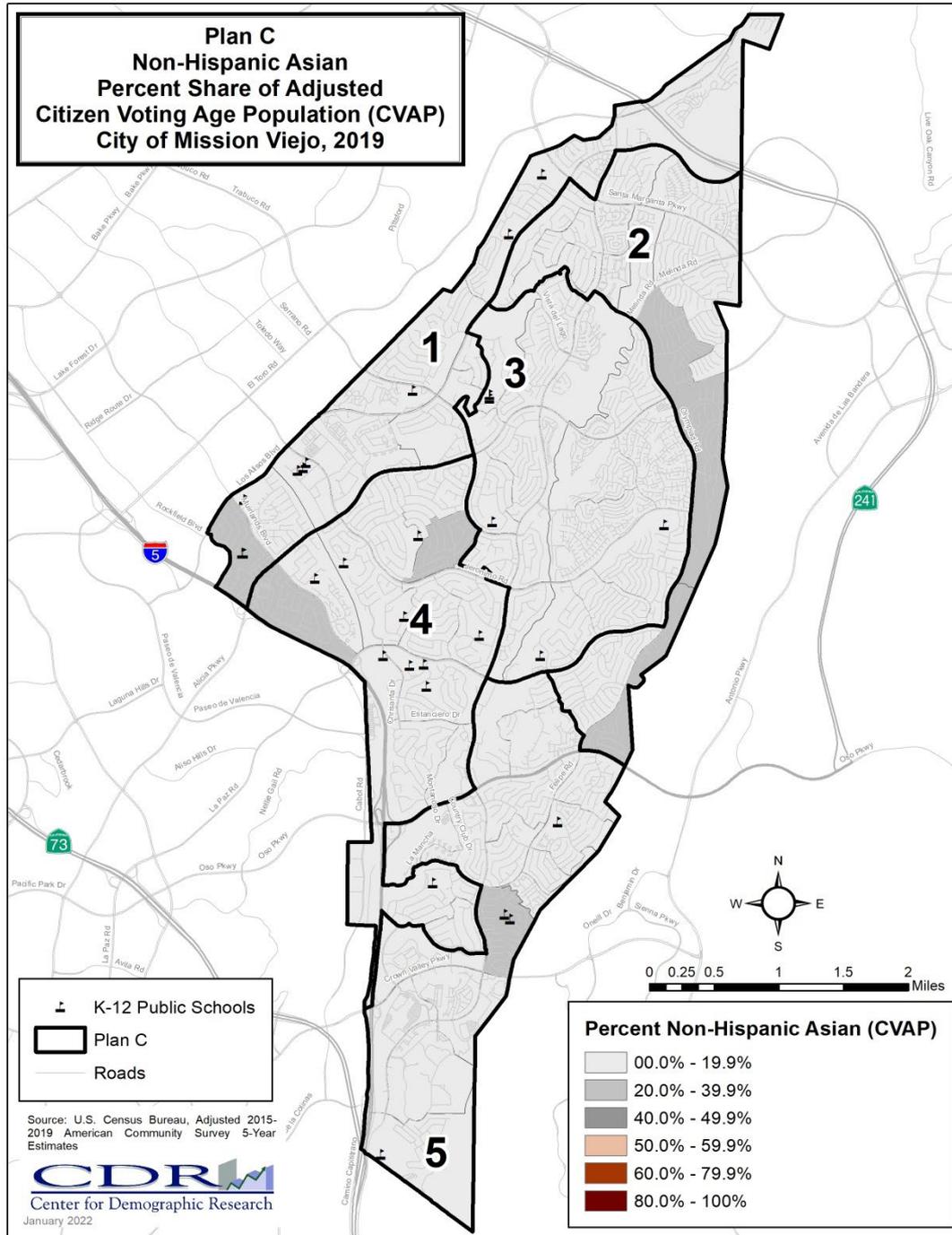
# Plan A Non-Hispanic Asian (CVAP) Percent Share of Adjusted Mission Viejo Block Group Population



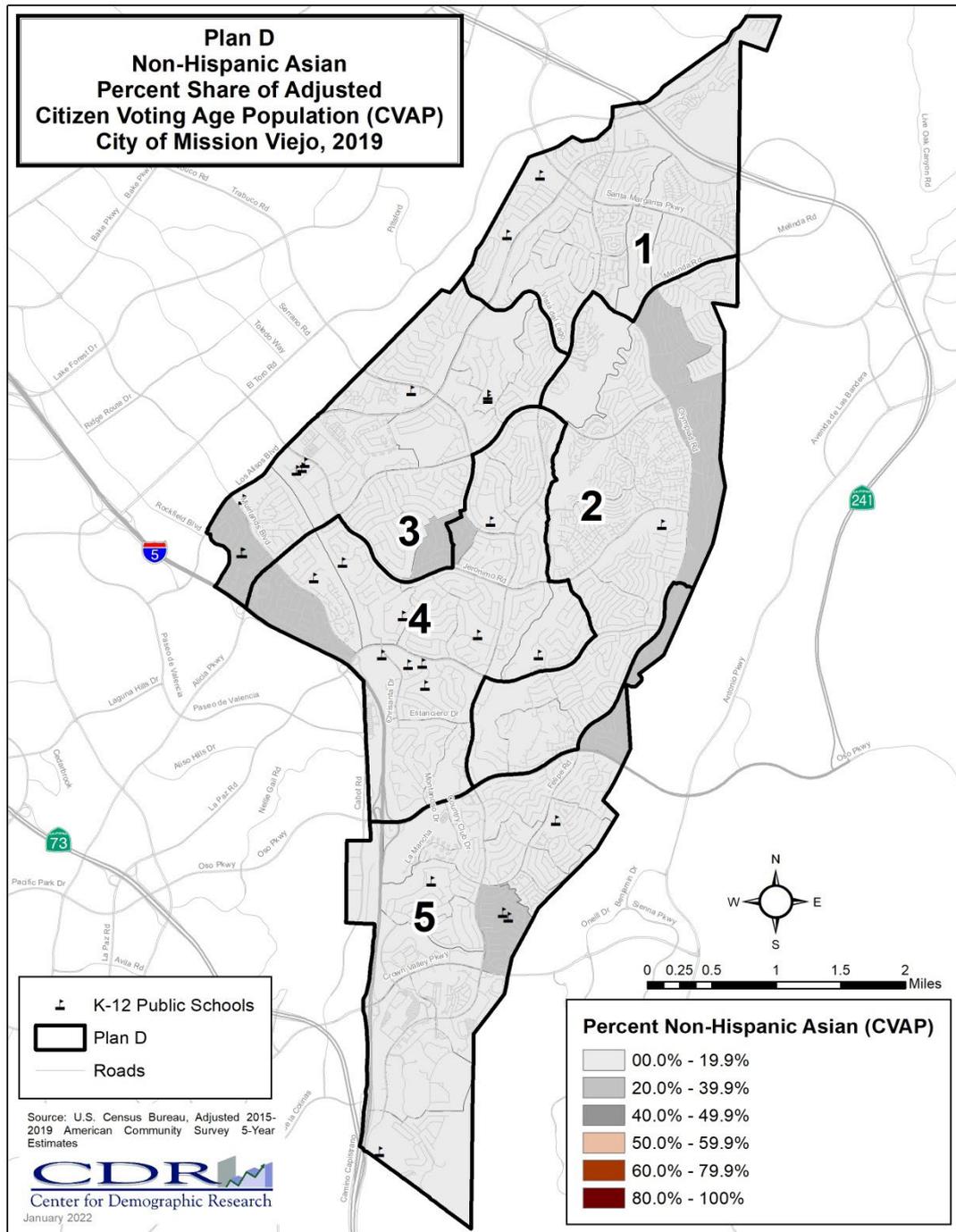
# Plan B Non-Hispanic Asian (CVAP) Percent Share of Adjusted Mission Viejo Block Group Population



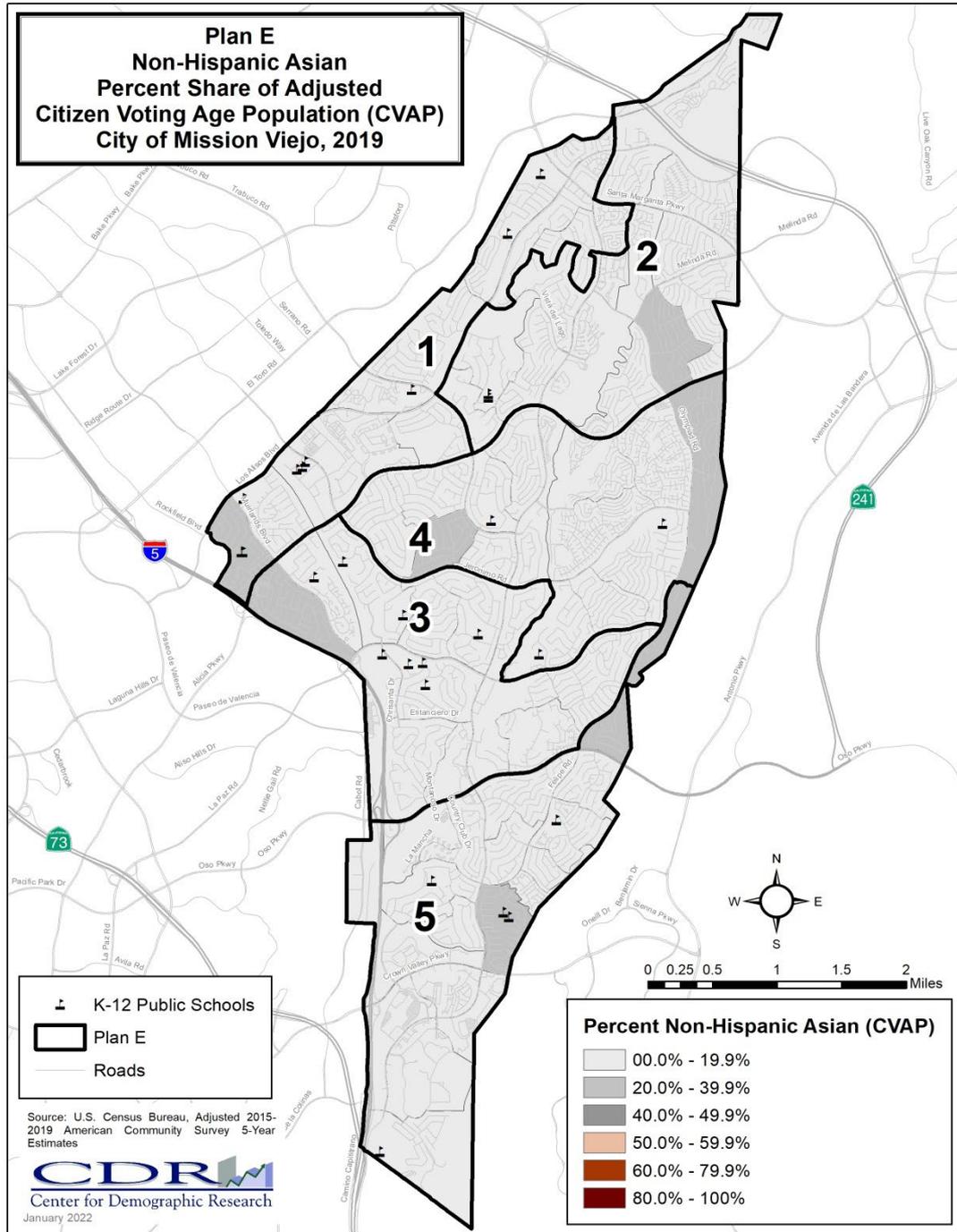
# Plan C Non-Hispanic Asian (CVAP) Percent Share of Adjusted Mission Viejo Block Group Population



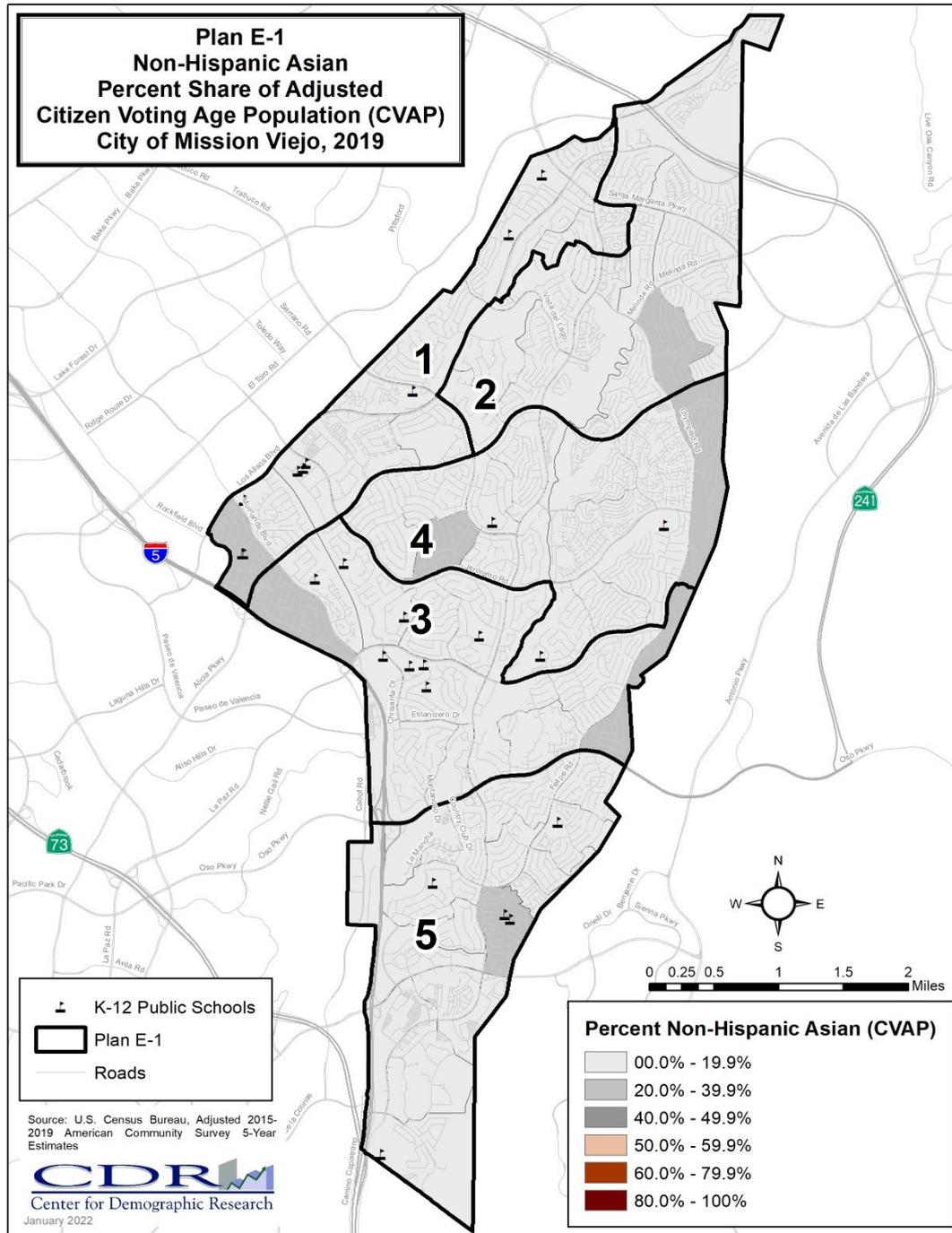
# Plan D Non-Hispanic Asian (CVAP) Percent Share of Adjusted Mission Viejo Block Group Population



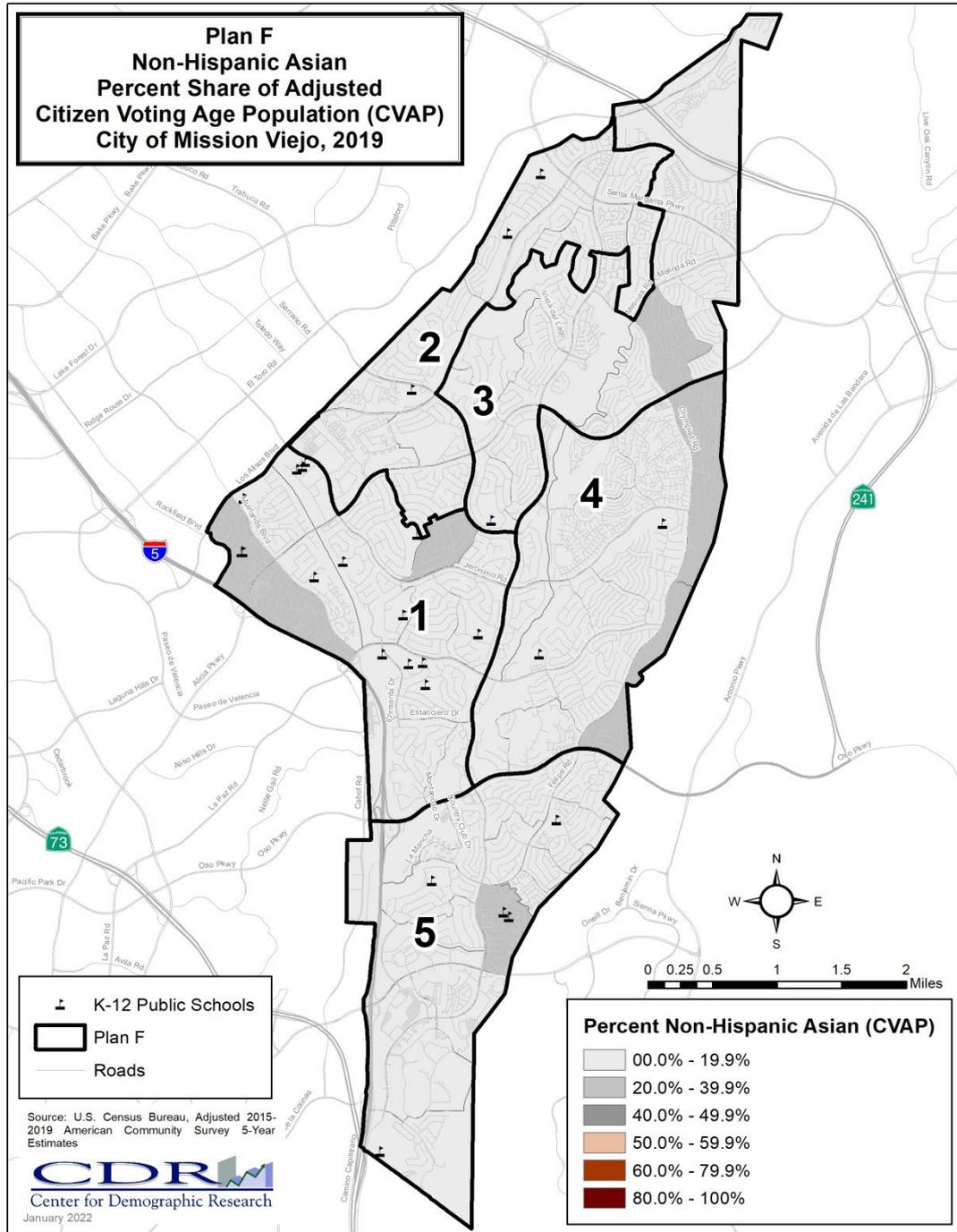
# Plan E Non-Hispanic Asian (CVAP) Percent Share of Adjusted Mission Viejo Block Group Population



# Plan E-1 Non-Hispanic Asian (CVAP) Percent Share of Adjusted Mission Viejo Block Group Population



# Plan F Non-Hispanic Asian (CVAP) Percent Share of Adjusted Mission Viejo Block Group Population



# Comments

- Submit written input to City Clerk by:
  - Email: [districtelections@cityofmissionviejo.org](mailto:districtelections@cityofmissionviejo.org)
  - Send or drop off hardcopy to:  
City Clerk, 200 Civic Center, Mission Viejo, CA 92691
- Contact City Clerk with questions @ (949) 470-3052
- Contacts:
  - City Clerk: [districtelections@cityofmissionviejo.org](mailto:districtelections@cityofmissionviejo.org)
  - City Attorney: [wcurley@harperburns.com](mailto:wcurley@harperburns.com)
  - City Council: [citycouncil@cityofmissionviejo.org](mailto:citycouncil@cityofmissionviejo.org)

# Timeline

- February 8, 2022- Consideration of maps, revised maps, and possible map selection
- February 22, 2022- If needed, final meeting to select map

# Questions?

<https://cityofmissionviejo.org/departments/city-clerk/district-voting-news>